

**PALM BEACH COUNTY  
CRIMINAL JUSTICE  
COMMISSION**

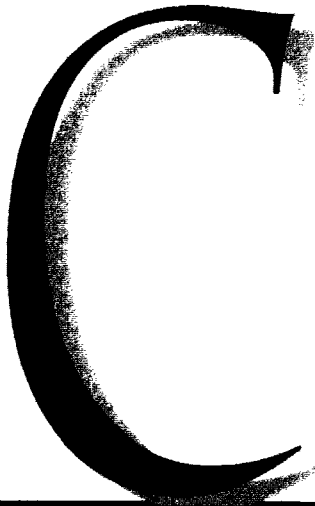


**1996  
ANNUAL REPORT**

**SINCERE APPRECIATION TO THE WEST PALM  
BEACH POLICE DEPARTMENT FOR THE  
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This Annual Report was written, edited and designed by  
Criminal Justice Commission staff.

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BEACH COUNTY CRIMINAL JUSTICE COMMISSION  
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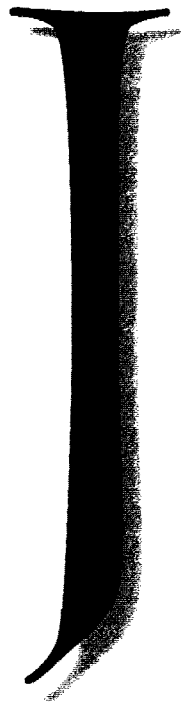


## THE ISSUES

Law  
Enforcement  
Crime  
Prevention  
Juvenile Justice  
Corrections  
Courts

## THE PURPOSE

Advising  
Analyzing  
Assisting  
Coordinating  
Evaluating  
Forecasting  
Grant Writing  
Planning  
Policy Review



## THE PEOPLE

Citizens  
Judiciary  
Law  
Enforcement  
Criminal  
Justice  
Professionals  
Business  
Leaders  
Health and  
Education  
Professionals  
Federal,  
State,  
County, and  
Municipal  
Government

## THE GOALS

Collaboration  
Cooperation  
Cost Control  
Crime Control  
Effectiveness  
Efficiency  
Partnerships



**Palm Beach County Board of County Commissioners  
Criminal Justice Commission  
301 North Olive Avenue, Suite 1001  
West Palm Beach, Florida 33401-4705**

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**World Wide Web Home Page: <http://legal.firn.edu/other/pbccjc>**  
**Internet E-mail Address: [dcunning@co.palm-beach.fl.us](mailto:dcunning@co.palm-beach.fl.us)**

# THE 1996 PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

The Board of County Commissioners of Palm Beach County created the Criminal Justice Commission in 1988 as an innovative process for providing recommendations on criminal justice issues. In Florida, county government is responsible for a large proportion of criminal justice costs but has little authority in determining these costs. The most effective way to control costs is through a more collaborative criminal justice system.

Since its inception, the Board of County Commissioners has been supportive of the CJC, with a Commissioner being an active member of the CJC. Commissioner Warren Newell is currently the representative on the Criminal Justice Commission and has served as such for two (2) years.



**BURT AARONSON, VICE-CHAIR**  
DISTRICT #5



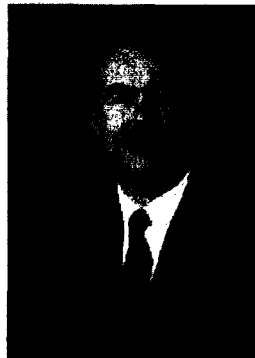
**KEN L. FOSTER, CHAIR**  
DISTRICT #6



**KAREN T. MARCUS**  
DISTRICT #1



**CAROL A. ROBERTS**  
DISTRICT #2



**WARREN H. NEWELL**  
DISTRICT #3



**MARY MCCARTY**  
DISTRICT #4



**MAUDE FORD LEE**  
DISTRICT #7

# 1996 CRIMINAL JUSTICE COMMISSION OFFICERS



## **DONALD M. MIDDLEBROOKS, CHAIRMAN**

Don Middlebrooks was born and raised in Orlando, Florida and educated at the University of Florida (B.S.B.A 1968 and J.D., with honors, 1972). He and his wife, Victoria, have two (2) children, Amanda 11 and Jack 9. He is a partner with the law firm of Steel Hector & Davis LLP. In 1992, he was appointed by Governor Chiles to the Children's Services Council of Palm Beach County; he was elected chairman in 1996. He has previously served as chairman of the Florida Bar Commission on Children and as a member of the Florida Supreme Court Commission on Criminal Discovery and the Study Commission on Child Welfare. In October, he was nominated by President Clinton to the United States District Court for the Southern District of Florida, now pending U.S. Senate confirmation.

## **MAX DAVIS, VICE CHAIRMAN**

Max Davis was born and raised in Alabama and moved to Palm Beach County when he was 12 years old. He and his wife, Betty, have two (2) sons, Mark 36 and Matthew 33, and four (4) grandchildren. He is one of the founding fathers of the Community in Schools Program in the County. His other community activities include the Economic Council of Palm Beach County, where he chairs the Higher Education Committee; the Chairman of the Board for the Arthritis Foundation; the Pine Jog Center for Environmental Education; and he was appointed by the Governor as Trustee to the Palm Beach Community College and serves as Chair. He is the founder and President of Max Davis Associates, the County's first authorized SAVIN Copier Dealership established in 1969.



## **DANIEL R. MCBRIDE, SECRETARY**

Daniel R. McBride is married with an eight (8) year old son. He was born and raised in Lorraine, Ohio. He holds a bachelors degree in criminal justice from Kent State and is currently enrolled in master's level work in criminal justice at the University of Alabama. He serves as the Chairman of the Crime Prevention Task Force of the CJC. He also serves on the Fundraising Committee for the Substance Abuse Awareness Program and the Advisory Board for the National Center for Missing and Exploited Children. He is currently the Resident Agent in Charge of the Bureau of Alcohol, Tobacco, and Firearms.

## **RANDOLPH K. JOHNSON, SR., TREASURER**

Randy K. Johnson, Sr., is married with three (3) children. He is a native of Washington, D.C. and has lived in the West Palm Beach area for 20 years. Mr. Johnson has over 30 years in the telecommunication field, having served in the United States Air Force, the NASA Space Program, and private industry. He attended the University of South Alabama and is a graduate of Palm Beach Community College with an Associate Degree in Business Administration. He is the immediate past Lt. Governor of the Kiwanis Club, District 24 which includes the northern half of the County and is currently a candidate for Treasurer for the Kiwanis Florida District. He is the President and founder of Communications by Johnson, Inc., which he started in 1982.





December 16, 1996

Hon. Burt Aaronson, Chairman and Members  
Palm Beach County Board of County Commissioners

**County Administration**

P.O. Box 1989  
West Palm Beach, FL 33402-1989  
(561) 355-2030  
Fax: (561) 355-3982

**Palm Beach County  
Board of County  
Commissioners**

Burt Aaronson, Chairman  
Maude Ford Lee, Vice Chair  
Karen T. Marcus  
Carol A. Roberts  
Warren H. Newell  
Mary McCarty  
Ken L. Foster

**County Administrator**

Robert Weisman, P.E.

*"An Equal Opportunity  
Affirmative Action Employer"*

We are pleased to have this opportunity to commend the Criminal Justice Commission (CJC) on its continued success in 1996.

The Board of County Commissioners established the CJC in 1988 to address the need for coordination, cooperation and collaboration among criminal justice agencies in the County.

Throughout 1996, the CJC continued to meet the expectation of the Board by building partnerships to address criminal justice issues of concern to the County. The greatest example of the CJC's success in building partnerships is the Weed and Seed Program, which requires the cooperation and work of over 50 federal, state, municipal, and local governmental agencies, as well as the private sector and community organizations. In 1996, they obtained federal site designation and funding for a second Weed and Seed site in Pleasant City/Northwest West Palm Beach, as well as continuation funding for the Northwest Riviera Beach site.

The County is fortunate to have such a dedicated group of professionals working on a common goal that benefits all the citizens of the County.

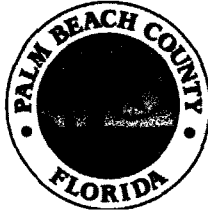
*Sincerely,*

Two handwritten signatures in black ink. The first signature is for Robert Weisman and the second is for Vincent J. Borvento.

**Robert Weisman, P.E.,  
County Administrator**

**Vincent J. Borvento,  
Assistant County Administrator**





**Criminal Justice Commission**  
301 N. Olive Avenue, Suite 1001  
West Palm Beach, FL 33401-4705

(561) 355-4943  
Suncom: 273-4943  
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Donald M. Middlebrook, Chairman  
Max Davis, Vice Chairman  
Daniel R. McBride, Secretary  
Randolph K. Johnson, Sr., Treasurer

**Executive Director**  
L. Diana Cunningham

*"An Equal Opportunity  
Affirmative Action Employer"*



December 16, 1996

Mr. Donald Middlebrooks, Chairman, and CJC Members:

On behalf of the CJC staff, I am pleased to have the opportunity to thank each Commission member for the contribution they made throughout 1996. We were fortunate to have over 200 volunteers assisting the Commission in the many task forces, committees, councils, and subcommittees that are such an integral part of your process of improving Palm Beach County's criminal justice system.

This Annual Report highlights the Criminal Justice Commission in 1996. You will read about the history, the mission, and the accomplishments of the CJC. What you will not read about is the greatest accomplishment which is difficult to reflect in a report. This accomplishment cannot be overlooked, nor can it be easily recognized from within the County. Outsiders coming to the County recognize it immediately and are impressed by it. It is the overall spirit of cooperation across the spectrum of public and private sector entities that is fostered by the efforts of the Commission. The Commission builds partnerships every day to address the critical issues that face the County in criminal justice.

The CJC staff is pleased to provide this 1996 Annual Report as a record of this organization's achievement and commitment to serving the community.

We very much look forward to another challenging and productive year in 1997. Thank you again for your dedication in giving of your time, talents and expertise to the overall mission of improving the criminal justice system in Palm Beach County, Florida.

Sincerely,

A handwritten signature in cursive script that reads "L. Diana Cunningham".

L. Diana Cunningham,  
Executive Director

# CRIMINAL JUSTICE COMMISSION STAFF



**L. DIANA CUNNINGHAM**  
Executive Director



**KRISTINA M. GULICK**  
Sr. Criminal Justice Analyst



**SUSAN PRESS**  
Sr. Criminal Justice Analyst



**LISA DIAMOND**  
Grant Program Monitor



**PEGGY J. HINKEL**  
Senior Aid



**BARBARA M. MADDEN**  
Executive Secretary



# WEED AND SEED PROGRAM STAFF



**REGENIA H. SCOTT**  
Program Manager



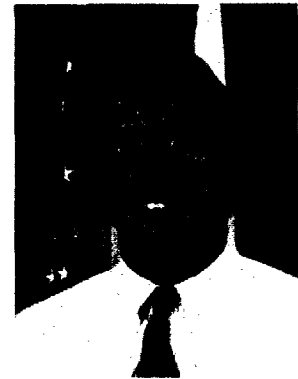
**ANGELA ANDERSON**  
Secretary



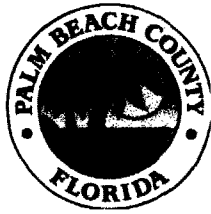
**JEANNE M. BARNETT**  
Education Programs  
Coordinator



**NOEL A. FRANCIS**  
Fiscal Specialist



**SCOTT L. SCRIVNER**  
Recreation Programs  
Coordinator



**Criminal Justice Commission**

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Donald M. Middlebrook, Chairman  
Max Davis, Vice Chairman  
Daniel R. McBride, Secretary  
Randolph K. Johnson, Sr., Treasurer

**Executive Director**

L. Diana Cunningham

*"An Equal Opportunity  
Affirmative Action Employer"*



December 16, 1996

Hon. Burt Aaronson and Members  
Palm Beach County Board of County Commissioners

I am pleased to present the Criminal Justice Commission's Annual Report for 1996. This report not only details the achievements of the CJC this year, it also provides an overview of the criminal justice system in Palm Beach County. The 1996 members of the CJC are proud to have continued the tradition and spirit of this organization in its eighth year.

As you read this Report keep in mind the over 200 volunteers whose efforts helped us realize our goals. From judges to police officers and school district employees to community representatives, these individuals are invaluable to our success.

Some of our major accomplishments this year include the continuation of the Weed and Seed Program in Northwest Riviera Beach and the expansion to a second Weed and Seed Site in West Palm Beach; obtaining a \$358,631 Grant for the federal AmeriCorps Program to work in collaboration with the Weed and Seed sites; obtaining technical assistance from the National Institute of Corrections for a two-day Public Safety Coordinating Council Retreat; administering \$662,485 in federal Anti-Drug Abuse Act Grant funds; monitoring the County contract for misdemeanor probation services; implementing a \$100,000 grant for our Auto Theft Prevention Program to hire a prosecutor and conduct an awareness campaign.

The Criminal Justice Commission will continue in 1997 to work towards improvements in the criminal justice system in the County by building on the successes of the past and the collaborative spirit fostered throughout the County. It has been a pleasure to serve as Chairman during 1996.

Sincerely,

Donald M. Middlebrooks,  
Chairman

1996 PALM BEACH COUNTY  
BOARD OF COUNTY COMMISSIONERS

District 6, Ken L. Foster, Chairman  
District 5, Burt Aaronson, Vice-Chairman  
District 1, Karen T. Marcus  
District 2, Carol A. Roberts  
District 3, Warren H. Newell  
District 4, Mary McCarty  
District 7, Maude Ford Lee  
County Administrator, Robert Weisman  
Assistant County Administrator, Vincent Bonvento

CRIMINAL JUSTICE COMMISSION  
1996 PUBLIC SECTOR MEMBERS

Jody Gleason, *PBC School Board*  
Carey Haughwout, *PBC Criminal Defense Lawyers*  
Greg Johnson, *Florida Department of Juvenile Justice*  
Richard Jorandby, *Public Defender*  
Barry Krischer, *State Attorney*  
Hubert R. Lindsey, *Administrative Judge-Juvenile*  
Michael F. Loffredo, *FDLE*  
Daniel R. McBride, *Alcohol, Tobacco & Firearms*  
Charles McCutcheon, *PBC Sheriff*  
Earl Moore, *Municipal League of PBC*  
Warren H. Newell, *County Commissioner*  
Richard Oftedal, *Chief Judge*  
Richard Overman, *PBC Police Chiefs Association*  
B.R. "Billy" Riggs, *West Palm Beach Police Dept*  
Luis Rodriguez, *Crime Prevention Officers' Association*  
Valerie Rolle, *Florida Dept. of Corrections*  
Tom Rossin, *PBC Legislative Delegation*  
Alan Sadowski, *FBI*  
John Wagner, *Drug Enforcement Agency*  
Emalyn Webber, *U.S. Attorney's Office*  
Dorothy Wilken, *Clerk of the Circuit Court*

CRIMINAL JUSTICE COMMISSION  
1996 PRIVATE SECTOR MEMBERS

Max Davis, *Max Davis Associates, Inc.*  
Jorge Dominicis, *Flo-Sun, Inc.*  
Michael French, *Intracoastal Health Systems, Inc.*  
Dr. Effie C. Gear, *Glades Central High School*  
John Howard, *Scorpion Ink, Inc.*  
Randolph K. Johnson Sr., *Communications by Johnson*  
Richard Lubin, *Lubin & Gano, P.A.*  
Donald M. Middlebrooks, *Steel, Hector, and Davis*  
Susan Peterson, *Deloitte and Touche*  
Edward Rodgers, *Retired Judge*  
Sidney A. Stubbs Jr., *Jones, Foster, Johnston & Stubbs*  
Priscilla Taylor, *Allstate Insurance Company*

CRIMINAL JUSTICE COMMISSION  
1996 OFFICERS

Donald M. Middlebrooks, *Chairman*  
Max Davis, *Vice-Chairman*  
Daniel R. McBride, *Secretary*  
Randolph K. Johnson, Sr., *Treasurer*

CRIMINAL JUSTICE COMMISSION  
1996 STAFF

L. Diana Cunningham, *Executive Director*  
Kristina M. Gulick, *Sr. Criminal Justice Analyst*  
Susan Press, *Sr. Criminal Justice Analyst*  
Barbara Madden, *Administrative Secretary*  
Peggy J. Hinkle, *Senior Aide*

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Details how members are appointed and selected and who served as members in 1996.
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The CJC meets each year to discuss criminal justice issues of concern to the County and to determine its priorities for the year.
- 13** 1996 CJC ACTIVITIES  
The CJC worked on a wide range of issues this year from public safety communications to county ordinances.
- 47** CRIME PREVENTION IN PALM BEACH COUNTY  
Crime as measured by the FBI is down 4 percent in the County. Violent crime is down 10 percent.
- 49** LAW ENFORCEMENT IN PALM BEACH COUNTY  
Palm Beach County has 30 municipal police departments, as well as the Sheriff's Office, the Florida Atlantic University School Police Department, and the School District Police Department, not to mention federal and state law enforcement agency branch offices.
- 51** CRIMINAL COURTS IN PALM BEACH COUNTY  
Palm Beach County's criminal courts handle over 90,000 felony, misdemeanor, and traffic cases each year.
- 54** CORRECTIONS IN PALM BEACH COUNTY  
The County has four (4) correctional facilities that currently house an average of 2,240 inmates on any given day.

# EXECUTIVE SUMMARY

1996 has been an exciting year for the Criminal Justice Commission (CJC). The CJC excelled in building partnerships and inspiring the cooperation achieved during the past eight (8) years. The Board of County Commissioners created the CJC in 1988 to control the rising costs of the criminal justice system in the County. The fundamental principle that guides the CJC may be stated as follows: consistent collaboration among all concerned is the most effective way to control crime and increase the effectiveness of the criminal justice system.

The CJC builds collaboration by uniting professionals and informed citizens who serve on various task forces to address criminal justice issues of concern to the County. These issues were determined at the beginning of 1996 when the CJC held its Annual Advance. There were over 200 dedicated people this year who volunteered to serve on numerous task forces that report to the CJC.

Their generous contributions of time, talent, and hard work resulted in the achievements which are detailed in this report. The highlights of the accomplishments of the CJC and its task forces in 1996 are summarized below:

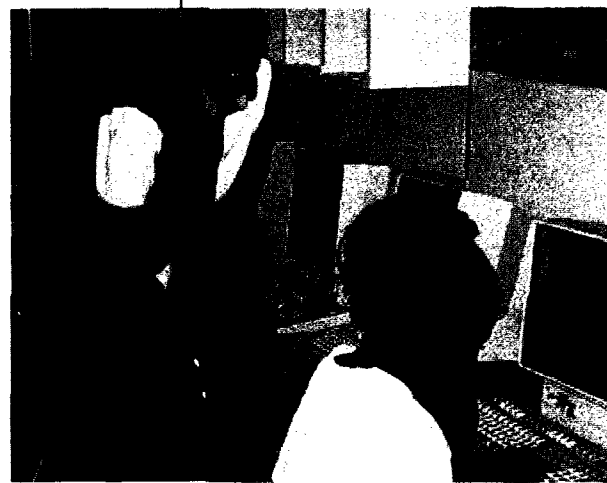
## WEED AND SEED PROGRAM

The Weed and Seed Program is one of the most prominent successes that exemplifies the mission of the CJC. The Program began in September 1993 with a Multi Agency Law Enforcement Team working to "weed out" crime in the targeted area of Northwest Riviera Beach.

Site designation was awarded to the Program in January 1994 by the Department of Justice. Shortly thereafter, in October 1994, the Department of Justice awarded the Program a three

(3) year grant totaling \$2.25 million. Although staff turnover has caused some delays in program implementation, the CJC has remained committed to the success of this Program.

This year saw the implementation of direct services (the "seeding component"), through the Safe Haven at Washington Elementary School in the targeted area. Workshops were held for community residents covering topics such as finance, home ownership, and business operations. Other activities included a Summer Camp for children, the renovations of Cunningham Park and Avenue "S", the main thoroughfare through the heart of the targeted area. Paint-up and clean-ups of over 20 houses and vacant lots in the targeted area were completed.



Weed and Seed Program Summer Camp children learning computers.

The Program met a long term goal to expand to other sites in the County when it received site designation status from the Department of Justice for a second site in the Pleasant

City/Northwest West Palm Beach area.

Another long term goal of the Program is to provide a source of funding when federal grant monies are no longer received. This year the Program established a private not-for-profit corporation known as "The Friends of Palm Beach County Weed and Seed."

Grants also help to enhance the Program's delivery of services. This year a \$358,631 grant for the federal AmeriCorps Program was awarded. The AmeriCorps Program was established by President Clinton in 1993. Students volunteer their time as AmeriCorps participants doing a variety of community service type work. In exchange, they receive a living allowance and a stipend to pay college tuition. The AmeriCorps participants through the Weed and Seed Program will assist both the Northwest Riviera Beach and the Pleasant City/Northwest West Palm Beach sites with direct services at both Safe Havens in 1997.

All of these efforts have lead to a change in the spirit of the Northwest Riviera Beach community. It is important to evaluate the successes and the challenges

faced by the Program in helping to make the community a better place to live. To that end, the Program contracted with Dr. Thomas Blomberg, professor of criminology at Florida State University, to perform an evaluation. Dr. Blomberg completed Phase I (covering September 1993 to December 1995) of the evaluation and presented it to the citizens of the Weed and Seed community in a Town Meeting on September 19.

Dr. Blomberg wrote that "the findings from the first year evaluation...demonstrate that the Program has accomplished a number of major goals and is on an action course that should lead to additional successes during its second year of operations."

#### **ALTERNATIVE COURTS**

In an effort to reduce the large court caseloads, CJC members formed a committee (the Alternative Courts Work Group) to evaluate the feasibility of creating an adult court similar to Teen Court. Teen Court is a diversionary program for first time juvenile offenders who agree to have their case presented to a jury of their peers. The accused youth must first

admit their guilt. They are then held accountable for their actions and are sanctioned by a jury of their peers. Teens acting as the prosecutor and the defense attorney present the case to the peer jury. Sanctions may include community service, letters of apology, written reports, drug testing, curfews, jury obligations, restitution, counseling, jail tours, etc.

After reviewing the current status of pretrial diversion programs in the County, the Work Group recommended against the creation of the adult court. Their rationale was twofold: (1) a major factor in Teen Court's success is peer influence which would not play a role in an adult court; and (2) the availability of current county pretrial programs is sufficient and adding another may only increase the workload.

The Work Group did find a need to distribute information about the existence of the various pretrial diversion programs in the County to criminal justice practitioners and offenders. To that end, they recommended to the CJC that a brochure be created giving an overview of each program citing the programs' eligibility criteria and requirements.

## **AUTO THEFT PREVENTION**

During 1996 the CJC implemented a \$100,000 grant received by the Florida Motor Vehicle Theft Prevention Authority of the Florida Attorney General's Office. The grant addressed auto theft in two (2) ways.

The first was the hiring of an experienced full-time prosecutor for the State Attorney's Office to work closely with local law enforcement on case development and prosecution. Because the majority of the grant dollars went to fund the prosecutor position and a secretarial position, the State Attorney, Barry Krischer, agreed to receive the funds and administer the grant. The prosecutor and County law enforcement agencies were successful in shutting down two (2) major auto theft rings responsible for the exportation of stolen vehicles to the Caribbean Basin through the Port of Palm Beach. Between January 22 and September 24, 1996, 370 charges were filed by the prosecutor with an additional 100 counts on new cases pending.

The second issue the grant addressed was the need for auto theft prevention and awareness. An Auto Theft Prevention

and Awareness Campaign was held during March 1996. It was kicked off with a Board of County Commissioners proclamation declaring March 1996 as Auto Theft Prevention and Awareness month in the County. During March, billboards, bus benches, and bus sides were purchased that displayed the campaign logo "Lock It, or Lose It." The logo was designed and donated by The Barnette Advertising Group. Additionally, over 150,000 brochures were distributed that gave auto theft prevention tips, facts, and contacts. The campaign finale was a "Stop! Auto Theft Rally" at the West Palm Beach Auditorium. During this Saturday Rally, over 200 automobiles received their vehicle identification number etched on their windows and 30 anti-theft steering column collars were installed in high risk vehicles.

## **CORRECTIONS**

In 1996, the CJC created the Corrections Task Force to review and assess the status of the County's correctional facilities. This was done after the Public Safety Coordinating Council held a two (2) day retreat with a National Institute of

Corrections consultant, Mr. Alan Henry.

The Council is statutorily mandated to assess county corrections. The CJC felt it necessary to expand the mission and the membership of the Council to meet the needs of the County. The Corrections Task Force will also serve as the Council to meet the statutory requirements.

To prepare for the Council's Retreat in July, staff gathered monthly statistical reports from each of the four (4) county correctional facilities from 1991 to present. With additional information obtained by the Sheriff's Office, Corrections Division, and these reports, staff compiled detailed statistical profiles on each of the four (4) facilities. These reports showed the Council the average daily population of each facility as well as a countywide total. Breakdowns in the reports reflected the different types of offenders in each facility.

The Council identified many issues to address that will lead to a more efficient system and therefore a better use of valuable jail beds. The Corrections Task Force has adopted these issues and is developing a plan to address each one.

## COUNTY PROBATION

The CJC through the Probation Advisory Board, continued to monitor the County contract with PRIDE Integrated Services, Inc. for county court probation as directed by the Board of County Commissioners.

This year the Committee engaged in an in-depth audit of Pride's performance. Several positive recommendations have been initiated as a result of the audit. The results lead the Committee to recommend the last of the three (3) one-year renewal options for the contract. The County Commission approved the renewal of the contract on November 19, 1996.

## COUNTYWIDE PUBLIC SAFETY COMMUNICATIONS

The CJC continued to work on the development and implementation of a countywide public safety radio communication system through the Countywide Public Safety Communications Committee. Because of incompatibility of the various municipal and county public safety radio systems, communication among certain agencies is not possible. County staff

and municipal public safety committee members have worked cooperatively to develop this system. Palm Beach County Department of Facilities Development and Operations is now preparing to go to the County Commission to request \$430,579 from the County's \$12.50 traffic fine funds to fund the initial phase of the system.

## CRIMINAL JUSTICE INFORMATION SYSTEM (CJIS)

The CJC has remained very active in continuing to support the cooperation necessary to develop and implement the Criminal Justice Information System (CJIS). CJIS has been a high priority of the CJC since 1990.

The system will connect criminal justice agencies in the County reducing duplication of work and increasing the availability and ease of access to information. The project is back on track after it experienced vendor problems earlier in the year.

## EDWARD BYRNE MEMORIAL STATE AND LOCAL ASSISTANCE FORMULA GRANT FUNDS

The CJC serving as the Substance Abuse Advisory Board issued a Request for Proposal for \$662,485 in funds allocated to the County through the Department of Justice's Edward Byrne Memorial State and Local Assistance Formula Grant Program created by the Anti Drug Abuse Act of 1988.

The CJC recommended, and the County Commission approved the allocation as follows:

- \$461,233 to the Sheriff's Multi Agency Narcotics Unit;
- \$84,063 to the Sheriff's Office for its Gang and Drug Resistance Education Programs;
- \$84,063 to the West Palm Beach Weed and Seed Program;
- \$20,000 to the Palm Beach County School District's Youth Court; and
- \$13,106 to the CJC for program administration.

CJC staff and grantees completed applications to and received approval from the Florida Department of Community Affairs, who administers the funds statewide.

## **GANGS**

Sheriff Charles McCutcheon formed the Multi-Agency Gang Task Force as prioritized at the 1996 CJC Advance. The Task Force worked on special operations directed to prevent and suppress gang activity in the County. Sheriff McCutcheon also created a specialized Gang Unit to develop and maintain a countywide computer database of gang related information and to work on law enforcement investigations related to gangs. The Gang Unit and the Task Force work hand-in-hand to address a shared goal to reduce the threat and existence of gang activity in the County.

## **LOCAL LAW ENFORCEMENT FEDERAL BLOCK GRANTS**

In July, County Administration requested the CJC to act as the advisory board to make recommendations to the Board of County Commissioners on the allocation of the County's share of Local Law Enforcement Block Grants allocated by the Department of Justice. The County Commission affirmed the CJC's recommendation to

award the funds (\$873,277) to the Sheriff's Office to establish and implement a Police Service Aid Program. This Program will create new police service aids to handle traffic offenses. This will free deputies to work on criminal, rather than civil offenses.

The CJC also acted as an advisory board for seven (7) municipalities' applications for their share of the block grant funds. These municipalities included, Greenacres, Jupiter, Belle Glade, Boca Raton, Lake Worth, Lake Park, and West Palm Beach.



# HISTORY AND MISSION

The Palm Beach County Criminal Justice Commission was established by County Ordinance 88-16 in August 1988. It is composed of 21 representatives of the public sector and 12 representatives from the private sector.

The role of the CJC is to study all aspects of the criminal justice and crime prevention systems throughout the federal, state, county, municipal, and private agencies within Palm Beach County and to make recommendations to the Board of County Commissioners on policies and programs. It is designed to accomplish an overall coordination of law enforcement and crime prevention efforts; to develop an efficient, cost effective and timely criminal justice system; and to assist in affecting the reduction of crime on a permanent basis.

The Commission was established after County officials and business leaders became concerned about rising crime and the rising costs to the County of crime and the criminal justice system.

The County and the State share the costs of the system but the County has little or no control over its share. The State pays the salaries of the state attorney and public defender offices, the judges and their clerical

and offenders sentenced to less than one year, corrections staff for the jails, the County Sheriff's Office, and the Office of the Clerk of the Court that maintains all of the judicial records and processes cases.

County officials and business leaders built a unique partnership when they created the CJC. In 1988, at its creation, the idea of reinventing government was not as pervasive as it has become today. The notion of government and business working as a team to solve the problems of a community was unique. Today there still exists no other equivalent to the CJC in the State of Florida. There are other similar entities, but they deviate from the CJC when it comes to the inclusion of business leaders and process.

Initially, the CJC obtained a comprehensive study of the entire criminal justice system in Palm Beach County. This 1990 study resulted in almost 100 recommendations for improving the cost effectiveness and efficiency of the system.

The CJC then created eight (8) task forces, including the Criminal Justice Information System, Corrections, Drug/Alcohol

THE CJC  
IS DESIGNED TO  
ACCOMPLISH AN  
OVERALL  
COORDINATION  
OF LAW  
ENFORCEMENT  
AND CRIME  
PREVENTION  
EFFORTS; TO  
DEVELOP AN  
EFFICIENT, COST  
EFFECTIVE AND  
TIMELY CRIMINAL  
JUSTICE SYSTEM;  
AND TO ASSIST IN  
AFFECTING THE  
REDUCTION OF  
CRIME ON A  
PERMANENT  
BASIS.

positions.

The County pays for the buildings to house all of the court personnel, the jails to house pretrial detainees

Abuse Prevention, Crime Prevention, Court System, Human Services, Juvenile Justice/Education, and Law Enforcement to assess the recommendations and develop implementation plans. Over the years this committee structure has evolved into its present form.

The CJC is now respected as the forum for review and recommendation by representatives of all criminal justice agencies located in Palm Beach County for any policy, procedure, program, grant, or issue that may positively or negatively impact other criminal justice agencies or the County's criminal justice budget.

The CJC operates through a committee process, inviting professionals from a range of disciplines to participate. Over 200 people volunteer their time and talents each year. On the next page is the 1996 organizational chart of the CJC. This chart shows all of the standing committees of the CJC and it's overall structure within County government.

Within some of the standing committees are several subcommittees.

The standing committees of the CJC remain constant, while the

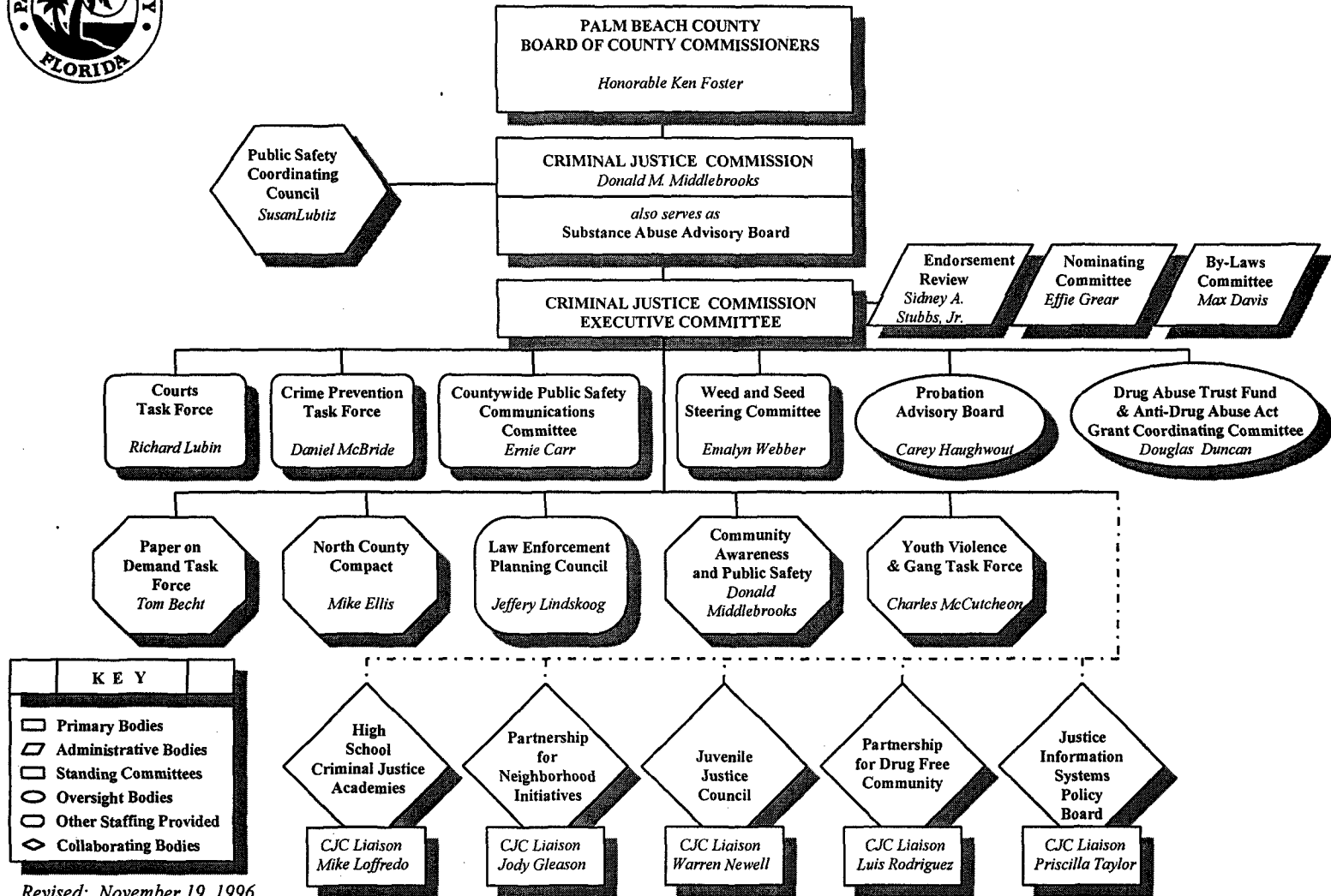
subcommittees are temporary in nature.

Some of these standing committees are more active in any given year than the others based upon the priorities that are adopted by members at the annual advance.



# PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION

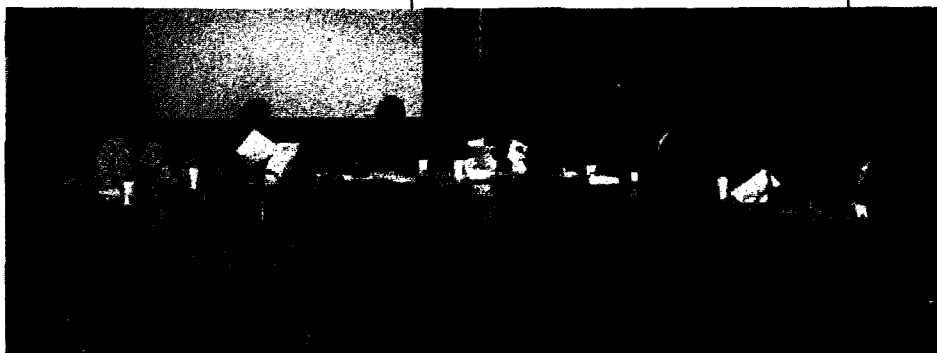
## 1996 Organizational Chart



Revised: November 19, 1996

# 1996 MEMBERSHIP

The membership of the CJC is determined by the county ordinance that created it. These 33 members meet the fourth Monday of each month to discuss current projects of the CJC, hear presentations on new ventures, address issues of concern to the members and conduct the business of the CJC.



The Criminal Justice Commission Executive Committee at work.

## PUBLIC SECTOR MEMBERS

Twenty-one (21) public sector members serve by virtue of their positions as designated in the ordinance. The people who served in the position in 1996 are indicated below.

Member, Palm Beach County School Board

**JODY GLEASON**

Member, Palm Beach County Association of Criminal Defense Lawyers

**CAREY HAUGHWOUT**

District IX  
Juvenile Justice Manager, Florida Department of Juvenile Justice

**GREG JOHNSON**

Public Defender,  
Fifteenth Judicial Circuit

**RICHARD JORANDBY**

State Attorney,  
Fifteenth Judicial Circuit

**BARRY KRISCHER**

Administrative Judge,  
Juvenile Division,  
Fifteenth Judicial Circuit

**HUBERT LINDSEY**

Member, Palm Beach County Board of County Commissioners  
**WARREN H. NEWELL**

Chief Judge,  
Fifteenth Judicial Circuit  
**RICHARD OFTEDAL**

President, Palm Beach County Association of Chiefs of Police  
**RICHARD OVERMAN**

Chief, West Palm Beach Police Department  
**B.R. "BILLY" RIGGS**

President, Palm Beach County Crime Prevention Officers' Association  
**LUIS RODRIGUEZ**

Circuit Administrator,  
Florida Department of Corrections  
**VALERIE ROLLE**

Member, Palm Beach County Legislative Delegation  
**TOM ROSSIN**

Senior Supervisory  
Special Agent,  
Federal Bureau of

Investigation  
**ALAN SADOWSKI**

Senior Agent,  
Drug Enforcement Agency  
**JOHN WAGNER**

United States Attorney,  
Northern Region of the  
Southern District of Florida  
**EMALYN WEBBER**

Clerk of the Circuit Court,  
Fifteenth Judicial Circuit  
**DOROTHY WILKEN**

Supervisory Special Agent,  
Florida Department of Law Enforcement  
**MICHAEL F. LOFFREDO**

Resident Agent in Charge,  
Bureau of Alcohol, Tobacco & Firearms  
**DANIEL R. MCBRIDE**

Palm Beach County Sheriff  
**CHARLES MCCUTCHEON**

Member, Municipal League of Palm Beach County  
**EARL MOORE**

## PRIVATE SECTOR MEMBERS

Twelve (12) private sector members are nominated by the Palm Beach County Economic Council and confirmed by the Palm Beach County Board of County Commissioners to serve on the CJC. Private Sector members in 1996 included the following individuals.

**MAX DAVIS**, President  
Max Davis Associates, Inc.



The Criminal Justice Commission Executive Committee at work.

**JORGE DOMINICIS**, Vice  
President Corporate Relations  
Flo-Sun, Inc.

**MICHAEL FRENCH**, President  
Intracoastal Health Systems, Inc.

**DR. EFFIE C. GREAR**,  
Principal  
Glades Central High School

**JOHN HOWARD**, President  
Scorpion Ink, Inc.

**RANDOLPH K. JOHNSON  
SR.**, President  
Communications by Johnson

**RICHARD LUBIN**,  
Law Firm of Lubin and Gano

**DONALD M.  
MIDDLEBROOKS**,  
Law Firm of Steel Hector &  
Davis LLP

**SUSAN PETERSON**, C.P.A.  
Accounting Firm of Deloitte &  
Touche

**EDWARD RODGERS**  
Retired Judge

**SIDNEY A. STUBBS JR.**,  
Law Firm of Jones, Foster,  
Johnston, & Stubbs

**PRISCILLA TAYLOR**, Agent  
Allstate Insurance Company

Executive Committee. The immediate past chairman of the CJC serves as an ex officio member. The four (4) elected officers of the CJC must serve on the Executive Committee. The Chairman of the CJC also presides over the Executive Committee.

## EXECUTIVE COMMITTEE PUBLIC SECTOR MEMBERS

**RICHARD JORANDBY**,  
Public Defender  
Fifteenth Judicial Circuit

**DANIEL R. MCBRIDE**,  
Resident Agent in Charge  
Bureau of Alcohol, Tobacco &  
Firearms

**CHARLES MCCUTCHEON**,  
Sheriff, Palm Beach County

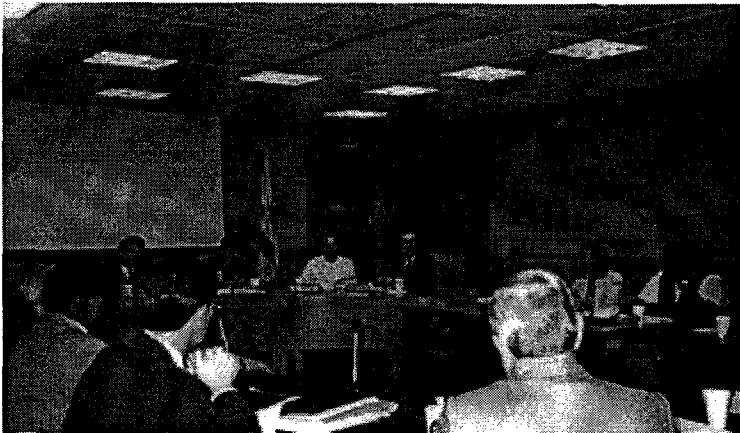
**WARREN H. NEWELL**,  
Commissioner  
Palm Beach County Board of  
County Commissioners

**RICHARD OFTEDAL**,  
Chief Judge  
Fifteenth Judicial Circuit

**B.R. "BILLY" RIGGS**,  
Chief, West Palm Beach Police  
Department

## EXECUTIVE COMMITTEE MEMBERSHIP

The Executive Committee of the CJC meets the second Monday of each month to review all business before it is presented to the full membership. A Nominating Committee makes recommendations to the CJC for this 13 member Committee. The Bylaws of the CJC require that there be six (6) public sector members and six (6) private sector members on the



The Criminal Justice Commission at work.

EXECUTIVE  
COMMITTEE  
PRIVATE SECTOR  
MEMBERS

**MAX DAVIS**, President  
Max Davis Associates

**DR. EFFIE C. GREAR**,  
Principal  
Glades Central High School

**JOHN HOWARD**, President  
Scorpion Ink, Inc.

**RANDOLPH K. JOHNSON**  
**SR.**, President  
Communications by Johnson

**DONALD M.**  
**MIDDLEBROOKS**,  
Law Firm of Steel Hector &  
Davis LLP

**SUSAN PETERSON**, C.P.A.  
Accounting Firm of Deloitte &  
Touche

**SIDNEY A. STUBBS, JR.**,  
Law Firm of Jones, Foster,  
Johnston, & Stubbs

1996 OFFICERS

The officers of the CJC are chosen by vote of the membership at the November meeting and installed in December for the following year. The following individuals served as officers in 1996.

Chairman

**DONALD M.**  
**MIDDLEBROOKS**,  
Law Firm of Steel Hector &  
Davis LLP

Vice-Chairman

**MAX DAVIS**, President  
Max Davis Associates

Secretary

**DANIEL R. MCBRIDE**,  
Resident Agent in Charge  
Bureau of Alcohol, Tobacco &  
Firearms

Treasurer

**RANDOLPH K. JOHNSON,**  
**SR.**, President  
Communications by Johnson

# FIFTH ANNUAL ADVANCE

In January of each year, it has become a tradition for CJC members to meet and discuss the issues facing the criminal justice system in the County. From this session, the prioritization of issues that the CJC addresses during that year is established.

In addition to CJC members, participants at the Advance include professionals from the health, education and social service fields, as well as other government and criminal justice officials.

The theme for the Advance this year was "Maximizing '96".

The Advance began with a discussion of trends and strategies in public safety in the County. This discussion was lead by four (4) local police chiefs and the Sheriff, who each spoke on a specific issue. Chief Billy Riggs from West Palm Beach provided an

overview; Chief Richard Overman from Delray Beach spoke about sentencing sanctions and community oriented policing; Chief James Kelly from the School District spoke about juvenile first offenders; Chief Jeffery Lindskoog from Lake Park spoke about law enforcement radio communications systems; and Sheriff Charles McCutcheon spoke about gang related crime.

Participants then heard presentations on the progress and status of the five (5) priority issues that the CJC worked on during 1995—the Weed and Seed Program; Countywide Public Safety Communications System; Youth Jobs Program;

Community Oriented Policing; and a Paper On Demand System for the courts.

Participants focused on determining the issues that the CJC would address in 1996. After intense discussion and debate members chose the following issues:

**Alternative Courts**

**Communications about Public Safety Issues**

**Countywide Community/Problem Oriented Policing**

**Countywide Public Safety**



Earl Moore leads a discussion on Countywide public safety radio communications.

**Communications System**

**Crime Prevention Efforts**

**Countywide Law Enforcement Gang Task Force**

**Paper on Demand System for the Courts**

**The Weed and Seed Program**

**The North County Compact Youth Jobs Program**

Maximizing '96

# 1996 CJC ACTIVITIES

Below is a description of the issues that the CJC chose to address this year. As the year goes on, other issues arise that the CJC also deals with.

## PALM BEACH COUNTY WEED AND SEED PROGRAM

The Palm Beach County Weed and Seed Program was voted a priority of the CJC in 1994, 1995, and again in 1996.

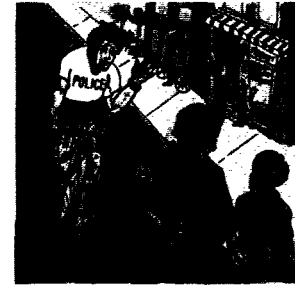
Weed and Seed is a federal initiative that involves a holistic approach to "weeding out" crime and "seeding in" positive influences to a deteriorated, crime-ridden community. The effort began after the CJC made application to the Department of Justice to designate a Weed and Seed site in Palm Beach County. In obtaining this designation, the CJC brought together over 50 federal, state, county, and municipal governmental

agencies, community groups and organizations. A very involved and complicated grant application was completed and submitted in June 1994 to the Federal Department of Justice for funding the Northwest Riviera Beach Weed and Seed Program. In October 1994 the Department of Justice awarded the Palm Beach County Board of County Commissioners, through the CJC, a three-year grant that would total almost \$2,250,000 through September 1997.

The Weed and Seed Program is comprised of four (4) elements that guide it's philosophy and operation. These elements are:



1. **Law Enforcement:** A coordinated federal, state, county, and municipal law enforcement unit designed to "weed out" the violent offenders and drug dealers in the targeted area.



2. **Community/Problem Oriented Policing:** Law enforcement works closely with residents to solve neighborhood problems that cause crime and drug abuse. Crime prevention is heavily emphasized. Community policing provides the bridge that links the Weeding and Seeding efforts.



3. **Prevention, Early Intervention and Treatment:** Focuses on an increase in availability and delivery of human services in the targeted area through the establishment of a Safe Haven. These services include drug and crime prevention programs, educational opportunities, drug treatment, family services, and recreational



activities. It is designed to create an environment where hope, opportunity and empowerment, rather than crime, will thrive.



#### 4. Neighborhood

**Revitalization:** Focuses on increasing home ownership opportunities; renovating and refurbishing housing and commercial establishments; and creating a solid economic foundation for entrepreneurship and job creation. Community clean ups and street scaping, along with Park Redevelopment are prominent.

The Weed and Seed Program is overseen by a steering committee made up of representatives from law enforcement, social services, education, government, religious and civic organizations, and community residents. This committee meets on a regular basis to direct the activities and implementation of the

Program. It sets the goals, objectives, and mission of the Program.

Steering Committee members include:



**Chairperson**

**MS. EMALYN WEBBER**

Managing Assistant  
United States Attorney, Northern  
Region of the Southern District

**MR. EDGAR AUSTIN**

Citizen's Crime Watch

**MR. W. CECIL BENNETT**

Chief Executive Officer  
Palm Beach County Health Care  
District

Designee: **TIM HENDERSON**

**MS. L. DIANA CUNNINGHAM** Executive Director  
Palm Beach County CJC

**MS. ISABELLA CUNNINGHAM** Director  
Neighbors United, Inc.

**REV. TONY DRAYTON**  
St. James Missionary Baptist Church

**MS. GAETANA EBBOLE** Executive Director  
Children Services Council

**MR. JAMES O. FITZGERALD** Chief of Police  
City of Palm Beach Gardens

**MR. DONALD GIBSON** Northwest Riviera Beach  
Community Redevelopment Corporation

**MR. REMAR HARVIN** Director  
PBC Housing and Community Development

**REV. ROBERT HENDLEY** Greater Bethel Primitive Baptist Church



Chief Judge Richard Oftedal (bottom left) swears in the Weed and Seed Steering Committee Officers: from left to right, Paul Damico, 2<sup>nd</sup> Vice Chair, Chief Jim FitzGerald, 1<sup>st</sup> Vice Chair, and Ms. Isabella Cunningham, Secretary. Mr. Ken Montgomery, Treasurer, is not pictured.

**MR. GREGORY JOHNSON**  
District IX Manager  
Florida Department of Juvenile  
Justice  
Designee: **LARRY HERNDON**

**HON. RICHARD JORANDBY**  
Public Defender  
Fifteenth Judicial Circuit  
Designee: **FRANK ROCA II**  
**HON. BARRY KRISCHER**  
State Attorney  
Fifteenth Judicial Circuit  
Designee: **PAUL DAMICO**

**MR. MICHAEL LOFFREDO**  
Supervisory Special Agent  
Florida Department of Law  
Enforcement

**HON. MAUDE FORD LEE**  
County Commissioner,  
Palm Beach County Board of  
County Commissioners  
Designee: **ANGELA DOZIER**

**MR. JASE MAXWELL**  
Owner  
Maxwell's Groceries

**MR. DANIEL R. MCBRIDE**  
Resident Agent In Charge,  
Federal Bureau of Alcohol,  
Tobacco and Firearms

**MR. KEN MONTGOMERY**  
Executive Director  
Palm Beach County Private  
Industry Council

**MR. JERRY POREBA**  
Chief Of Police  
City of Riviera Beach

**MR. B.R. "BILLY" RIGGS**  
Chief of Police  
City of West Palm Beach

**DR. PAULA NESSMITH**  
Principal  
Washington Elementary School

**SHERIFF CHARLES  
MCCUTCHEON**  
Palm Beach County Sheriff's  
Office  
Designee: **COL. TOMMY  
THOMPSON**

**MS. SUZANNE TURNER**  
District IX Administrator  
Florida Department of Health and  
Rehabilitative Service

**MR. JOHN WAGNER**  
Resident Agent In Charge  
Federal Drug Enforcement Agency

**MS. EARLENE WESTON**  
Community Resident and  
City Council Person

**MR. JOHN WILLIAMS**  
Director  
City of Riviera Beach, Parks and  
Recreation Department

**HON. CLARA WILLIAMS**  
Mayor  
City of Riviera Beach

A Weed Policy Board  
was created to bring together  
the law enforcement elements  
of Weed and Seed to develop  
the weeding strategies. The  
membership of the Board  
includes:

Chairperson  
**MS. EMALYN WEBBER**  
Managing Assistant United States  
Attorney, Northern Region of the  
Southern District

**MS. L. DIANA CUNNINGHAM**  
Executive Director  
Palm Beach County CJC

**MR. JAMES FITZGERALD**  
Chief of Police  
City of Palm Beach Gardens

**HON. BARRY KRISCHER**  
State Attorney  
Fifteenth Judicial Circuit

**MR. MICHAEL LOFFREDO**  
Supervisory Special Agent  
Florida Department of Law  
Enforcement

**MR. DANIEL R. MCBRIDE**  
Resident Agent in Charge  
Federal Bureau of Alcohol,  
Tobacco & Firearms

**MR. JERRY POREBA**  
Chief of Police  
City of Riviera Beach

**MR. ALAN SADOWSKI**  
Senior Supervisory Special Agent  
Federal Bureau of Investigation

**MR. B.R. "BILLY" RIGGS**  
Chief of Police  
City of West Palm Beach

**SHERIFF CHARLES  
MCCUTCHEON**  
PBC Sheriff's Office  
Designee: **COL. TOMMY  
THOMPSON**

**MR. JOHN WAGNER**  
Senior Agent  
Federal Drug Enforcement Agency

A Seed Policy Board  
was also created to address  
the community rehabilitative  
and human service elements  
of the Program. The  
membership of this Board  
includes:

Chairman  
**MR. REMAR HARVIN**  
Palm Beach County Housing and  
Community Development

**Ms. SUSAN BUZA**  
Executive Director  
Health and Human Services  
Planning Association of Palm  
Beach County

**Ms. L. DIANA CUNNINGHAM**  
Executive Director  
Palm Beach County CJC

**Ms. ISABELLA CUNNINGHAM**  
Director  
Neighbors United

**Ms. GAETANA EBBOLE**  
Executive Director  
Children's Services Council of  
Palm Beach County  
Designee: **KATHY COLLINS**

**Mr. DONALD GIBSON**  
Northwest Riviera Beach  
Community Redevelopment  
Corporation

**Lt. MIKE GILLES**  
Community Policing Supervisor  
Riviera Beach Police Department

**Mr. DON HENDRICKSON**  
Director  
City of Riviera Beach, Code  
Enforcement Division

**Mr. LARRY HERNDON**  
Program Operations Administrator  
Florida Department of Juvenile  
Justice

**Dr. PAULA NESMITH**  
Principal,  
Washington Elementary School  
Designee: **ARLEATHA  
HENDERSON**

**Ms. VERNELL RICHARDSON**  
Neighbors United

**Ms. SUZANNE TURNER**  
District IX Administrator,  
Florida Department of Health and  
Rehabilitative Services

**Ms. EMALYN WEBBER**  
Managing Assistant United States  
Attorney, Northern Region of the  
Southern District

**HON. CLARA WILLIAMS**  
Mayor  
City of Riviera Beach

**Mr. JOHN WILLIAMS**  
Director  
City of Riviera Beach  
Parks and Recreation Department

**Mr. DAVID WRIGHT**  
Grant Writer  
City of Riviera Beach

The CJC's Executive Committee, which acted as the original site selection committee, selected Northwest Riviera Beach as it's first site for implementation. Northwest Riviera Beach once was a community of nice upscale homes. Crime and fear replaced the community's spirit and enthusiasm.

Although clouded by the negativity of crime, there remained a core of citizens diligently seeking and working to reclaim their neighborhood. These citizens have linked with the Weed and Seed Program. Through collaboration with law enforcement, local community groups and agencies, and community residents, this Weed and Seed neighborhood is gradually improving.

In September 1993, the efforts to "weed out" and eliminate the violent and

drug related crimes began. The city, county, state and federal law enforcement agencies allocated staff to a multi-agency team to focus on the Weed and Seed site.

Since January of 1996 the Program has been implementing all of the four (4) components.

## **LAW ENFORCEMENT**

In the area of Law Enforcement the Multi Agency Law Enforcement Team (MALET) also known as the "Weed Team," has been consistent in its level of arrests, increasing over the past three (3) years. In 1996 the number of drug related arrests increased by 15 percent to 413 from 360 in 1995. The overall rate of arrests for all offenses also continued to increase and was substantially higher in the Northwest Riviera Beach Weed and Seed target area when compared to other municipalities, including the County.

The number of hours worked by the Weed Team for 1996 was 17,684 (estimated number pending final year end adjustments). This measure is being used to have a better idea of the amount of coverage in the area. The number of agents from the various agencies have remained steady over

the past year. These agencies include officers from the Riviera Beach Police Department, the Palm Beach County Sheriff's Office, the Palm Beach Gardens Police Department, and the Drug Enforcement Agency. Additionally, other agencies such as the Florida Department of Law Enforcement (FDLE), the Federal Bureau of Investigation (FBI), the Bureau of Alcohol, Tobacco, and Firearms (ATF), and others have been involved in undercover activities in the Weed and Seed target area. These activities cover the spectrum from drug buy-busts to prostitution stings and federal firearm violation arrests to RICO (Racketeer Influenced and Corrupt Organizations) charges.

The activities of the Weed Team have made an obvious impact in the area. In a survey conducted by Dr. Thomas Blomberg, a Criminologist from Florida State University, residents of the area were surveyed and asked if crime had been reduced. Over 80 percent of the residents answered "yes", adding that police activity should be further increased and not reduced.

#### **COMMUNITY ORIENTED POLICING**

There are presently four Community Oriented Police (C.O.P.) Officers assigned to the Northwest Riviera Beach target area, in addition to the C.O.P. Supervisor. The C.O.P. Team is vital to the continuation of the Weed and Seed Program and the success of its goals. In 1996 the Team made over 300 actual contacts in the form of events, participation, and community involvement. This is over 25 percent above the projected goal for the year. In addition a Police Juvenile Coordinator has been appointed for Riviera Beach and is involved with the youth in the Weed and Seed area who may be having problems in school or at home and need assistance in resolving these problems.

The C.O.P. Team acts as a bridge to the next phase of the Weed and Seed Program. Their efforts, therefore, include community activities such as working with volunteer groups. Over the summer they obtained supplies and assisted, the Palm Beach Atlantic Mission-Fuge Group which painted 11 homes, a church, and a business belonging to a disabled individual. They are also seen as individuals who are there to assist the community, not only in

crime related problems but as a source of information and referral to the Weed and Seed Safe Haven for any other problems in the community. For these reasons they participate and coordinate in many events in conjunction with neighborhood groups and Weed and Seed staff.

Some of the events the Team participated in over the past year include:

- ↳ Landlord Assistance and Crime Watch
- ↳ Neighbors United Meetings and Clean Ups
- ↳ Southside Coalition Meetings
- ↳ Neighborhood Crime Watch Meetings
- ↳ Palm Beach Atlantic College Mission-Fuge Clean Up/Paint Up
- ↳ Victims Rights Week
- ↳ 43<sup>RD</sup> Annual Founder Program March
- ↳ Weed and Seed Business Watch Meeting
- ↳ Safe Haven Spring Break Events
- ↳ Jr. Achievement Program
- ↳ Dr. Martin Luther King Jr. Celebration
- ↳ Youth Olympics
- ↳ "National Night Out" Rally & March Against Crime

- ↪ 43<sup>RD</sup> Annual Founder Program March
- ↪ Weed and Seed Business Watch Meeting
- ↪ Safe Haven Spring Break Events
- ↪ Jr. Achievement Program
- ↪ Dr. Martin Luther King Jr. Celebration
- ↪ Youth Olympics
- ↪ "National Night Out" Rally & March Against Crime
- ↪ Halloweed and Christmas parties for local youth

These contacts engage the police and the community in dialog. The purpose of this is to involve the police, and members of the public, in problem solving techniques in order to understand and address the conditions that give rise to the problems in the community. This allows the police to be more effective in serving the community by using the C.O.P. Officers to gain greater acceptance and closer relations with the public in order to resolve the problems together.

**PREVENTION,  
INTERVENTION AND  
TREATMENT**

In order to address the critical risk factors associated with high crime rates and social and family

breakdowns, the Safe Haven at Washington Elementary School was established. The Weed and Seed staff at the Safe Haven have been implementing various programs over the past year through the Recreational

workshops to help the residents and students in the surrounding area, have been conducted. These include parenting classes, First Offender Readjustment Education (FORE) classes, Art Rock Dance classes



Weed and Seed Summer Camp children.

Program Coordinator and the Education Program Coordinator. As a result the social, recreational, and educational service classes received by the students and residents totaled 556 hours which is 16 percent over the Program's original projected goal.

Over the past year various classes, events, and

taught by an internationally known dancer and choreographer, a tutoring class for the Washington Elementary School and Weed and Seed area kids taught by a graduate assistant from Florida Atlantic University, in addition to various other scheduled seminars and workshops being held at the



Mission-Fuge volunteers working with Summer Camp children.

Safe Haven at Washington Elementary School. During the summer a sports camp was held with over 170 students attending, with volunteers from Palm Beach Atlantic College Mission-Fuge, assisting in teaching the classes. During the year the recreational programs have shown the most activity. Various events and attractions have been attended such as the Unified Olympic Games at Dwyer High School, Lion Country Safari, Dreher Park Zoo, Soccer and Baseball Camps, as well as the establishment of a Boy Scout Pack at the Safe Haven. Adult classes in Tennis, Basketball, Aerobics, and Walking have been offered throughout the year, although participation has been limited.

The recent hiring of an Education Program Coordinator will bring a badly needed service to the youths and adults in the area. Classes are being planned which will consist of vocational training for adults in arts and crafts, hobbies for senior citizens, and various other topics of interest to the community. Already the Education Program Coordinator has begun regularly scheduled workshops covering a variety of interests such as communications, self-esteem, etiquette, parenting,

drug abuse, AIDS, college recruitment, resume writing, and other topics. Additionally four (4) adult volunteers from the area are instructing classes at the Safe Haven and will be adding classes in computers, General Educational Diploma (GED), and literacy. Although staffing problems have delayed the delivery of these classes, which have been planned for some time, the hiring of the Education Program Coordinator has expedited the process and allowed the classes to begin.

In September of 1996 the Weed and Seed staff produced the first Safe Haven Newsletter which was distributed to over 2,000 residents in the area. It highlighted the positive activities happening in the community and upcoming events. Newsletter features included asking for community input to name the newsletter, a family of the month, and suggestions for future articles of interest.

A permanent Safe Haven Coordinator has not been found for the Northwest Riviera Beach site in spite of attempts to recruit a qualified person to administer the Safe Haven Programs and facility.

## NEIGHBORHOOD RESTORATION

Over the past year the Weed and Seed staff has begun implementing the final component of the "Seeding" process. Many of the suggestions put forth in the original Weed and Seed proposal are in the process of being implemented and achieved. The infrastructure improvements to Avenue "S" were completed. The planting and landscaping have begun and are in the process of being finalized. The restorations to Cunningham Park, with additional improvements in the form of restrooms, playground equipment, pavilions, reconstruction of basketball courts, and exercise walk paths will be completed in 1997. As of October 1996, the reconstruction of the basketball courts was finished and the playground equipment was installed and purchased with a donation of over \$16,000 from the Riviera Beach Kiwanis Club.

In order to further reduce crime using "Crime Prevention Through Environmental Design" techniques, the City of Riviera Beach hired a Consultant to put together a redevelopment plan for three

(3) major areas, two (2) of which are within the Weed and Seed boundaries.

During the year various clean ups and paint ups were held with volunteer groups. Adopt-a-Block, through the Palm Beach Gardens Medical Center, was responsible for the clean up and painting of the homes on 33<sup>rd</sup> Street between Old Dixie Highway and Avenue "O". Neighbors United, also participated in many of the clean ups, paint ups, and planting efforts in the Weed and Seed area. Further, Weed and Seed staff assisted them in obtaining a not-for-profit corporation status.

During the summer the Palm Beach Atlantic College Mission-Fuge

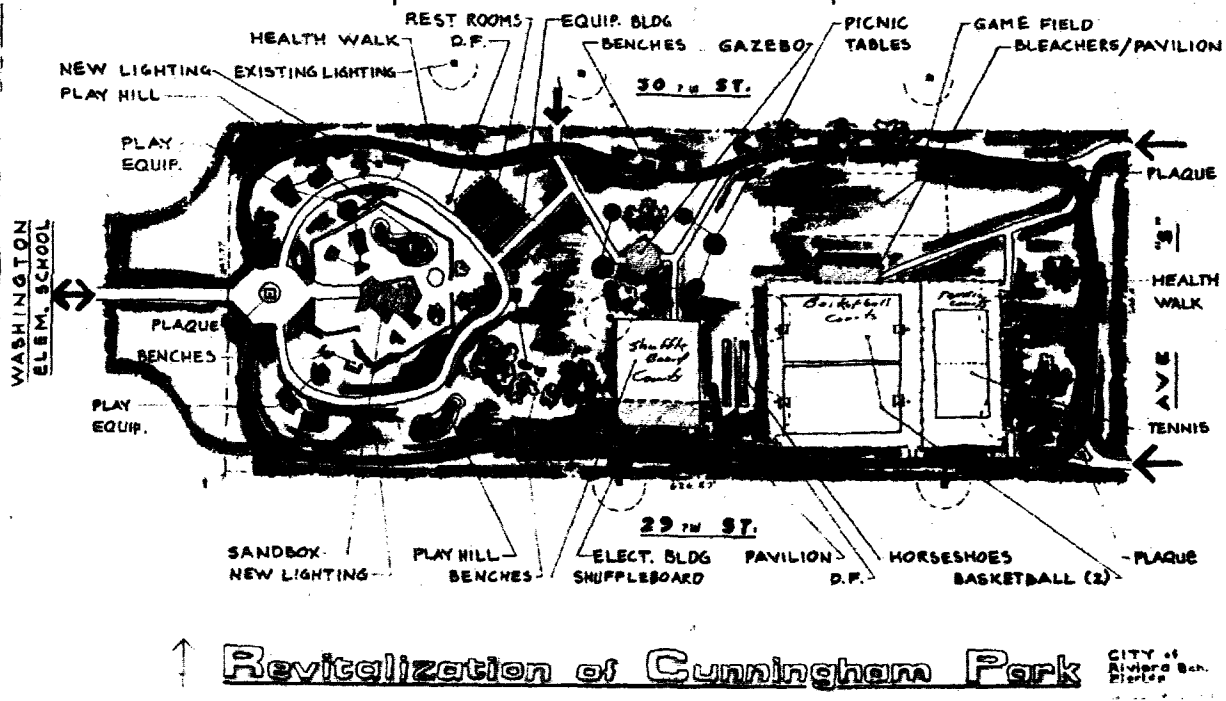
volunteer group painted 11 homes, a church, and a business belonging to a disabled individual within the target area. Through all of these efforts a total of 20 homes were painted this year. This was 10 more homes than the projected number of clean-ups and paint-ups for the year.

Staff assisted the "Paint Your Heart Out" organization to paint the homes of the needy, disabled, and elderly people throughout the County. In its first event held in October 1996, 30 homes were painted in Palm Beach County and 4 in the targeted area.

In partnership with the Port of Palm Beach and Palm Beach Community

College, staff developed a survey to distribute to the businesses in the targeted area, to determine their needs and wants, to begin international trade and import/export classes. The classes are tentatively scheduled to begin in January 1997 at the Port of Palm Beach and would be in addition to the entrepreneurial workshops held at the Safe Haven.

Staff is continuously working with the Northwest Riviera Beach Community Redevelopment Corporation (CRC) to build affordable housing. Five (5) of the 10 homes originally contracted by Palm Beach County's Housing and Community Development Department have been built. The CRC



The revitalization plans for Cunningham Park in the Weed and Seed targeted area.

has hired a Project Manager to complete the construction of the remaining five (5) homes.

The Consumer Credit Counseling Service

topics including tax planning, doing business with local government as a minority firm, increasing your sales through marketing and advertising

reconstruct and provide additional improvements to Cunningham Park for \$30,000 and \$75,000, respectively. These improvements will include reconstruction of the basketball courts, construction of gazebos, pavilions, restroom facilities with walkways, picnic tables, and benches. Cunningham Park is positioned in the heart of the Weed and Seed target area. To provide complete enhanced restoration to the park, assistance was given to the City of Riviera Beach in a successful grant application to the Florida Recreation Development Assistance Program. Staff also assisted the City in making application to Beautiful Palm Beaches, for \$50,000 with a \$50,000 match, from their Thoroughfare Beautification Grant Program.



The newly renovated Avenue "S", the main thoroughfare in the Weed and Seed area.



Newly constructed tennis courts at Cunningham Park.

provided six (6) bi-monthly financing workshops at the Safe Haven to assist those who are considering the purchase of a home. There have been 6 workshops held and attended by over 40 individuals since January. The workshops were sponsored by Barnett Bank, Chase, Sun Trust, U.S. Trust, and Chemical Bank. The Minority Business Development Center sponsored four (4) business workshops. These workshops were on various

and how to incorporate a business.

Staff assisted the Riviera Beach Supermarket, a local business in the target area, to obtain a grant for \$20,000 through the County's Economic Development Program. The grant was used to purchase equipment and rehabilitate the store which was in very poor condition.

Staff assisted the City of Riviera Beach, by writing two (2) grant proposals to the County to

## **OTHER MAJOR ACHIEVEMENTS**

### **WEST PALM BEACH DESIGNATED AS A WEED AND SEED SITE**

Staff assisted the City of West Palm Beach by coordinating agencies and writing a grant proposal to obtain Weed and Seed site designation and funding in the amount of \$225,000 to



implement the Weed and Seed Program in the Pleasant City/Northwest area of West Palm Beach. This marks the second Weed and Seed site in Palm Beach County.

#### **AMERICORPS PROGRAM**

The Palm Beach County Weed and Seed Program made application to, and was approved by the Florida Commission on Community Service for \$358,631 to establish an AmeriCorps Program in both the Northwest Riviera Beach site, as well as the new Weed and Seed site of Pleasant City/Northwest area of West Palm Beach. The AmeriCorps Program is designed to engage Americans, 17 and older, in community based service providing opportunities for members to serve on a full-time and part-time basis. The AmeriCorps program helps communities address their toughest challenges through community service while giving individuals the opportunity to earn support for college, graduate school, or job training. The grant will provide for 10 part-time and 10 full-time AmeriCorps members, as well as a Coordinator and a part-time Clerk Typist.

#### **FIRST PHASE WEED AND SEED PROGRAM EVALUATION**

Dr. Thomas Blomberg, a Criminologist from Florida State University was contracted to conduct a Phase I evaluation of the Weed and Seed Program. The evaluation focused on the program's inputs, activities, outcomes, experiences and consequences. A Town Meeting was held on September 19, 1996, at the Washington Elementary School Cafeteria to discuss the findings. A full evaluation, an executive summary, and a report to the residents were printed and distributed.

#### **FRIENDS OF WEED AND SEED**

In its vision to expand the Weed and Seed Program to communities throughout Palm Beach County and understanding the limitations to fund such a comprehensive initiative, the CJC recognized the critical need to establish a support organization to assist with continuation funding when federal funds are no longer available. Through the special dedicated efforts of Ms. Emalyn Webber, Managing Assistant U.S. Attorney and

Chairperson of the Weed and Seed Steering Committee and CJC member Susan Peterson, C.P.A., an organization called "Friends of Palm Beach County Weed and Seed, Inc. (Friends)" was created.

Friends was organized for the purpose of maintaining an association of persons interested in reducing crime and revitalizing neighborhoods in the County. This is accomplished by targeting neighborhoods with high crime rates and low socio-economic status, seeking to foster community leadership in such neighborhoods to reduce crime, restore neighborhood infrastructure, promote the effective overall delivery of social and human services, provide recreational facilities and related services and to stimulate gifts of scholarships, endowments, bequests, and gifts to benefit the overall development of the Weed and Seed communities. Friends received its corporate status by the State of Florida on March 4, 1996. The federal tax exempt status was received in November 1996. Private funds have now been obtained from the MacArthur Foundation and the Kiwanis Council Division 24 to pay the

federal filing fee and establish a checking account. The Corporate Articles were prepared by a pro-bono attorney from the law firm of Holland and Knight. The bylaws were prepared by volunteer board members. The state corporate filing fee was paid by the law firm of Cunningham and Self (F. Malcolm Cunningham, Jr.).

Friends will function to provide financial security and stability to the Palm Beach County Weed and Seed Program through donations, fund raisers, bequests, and endowments.

## ALTERNATIVE COURTS

This issue came out of the discussion at the Annual Advance about the newly established Teen Court. The idea was to see if a similar court would be feasible for adults.

The Teen Court provides a manner to divert first time offenders charged with lesser crimes from the normal court process, providing swifter disposition of the case and a more meaningful influence on the offender through closer attention.

An Alternative Courts Work Group was

formed consisting of the following individuals:

### Chairman

**MR. RICHARD LUBIN**, Esquire  
Lubin & Gano, PA

**MR. TED BOORAS**, Chief,  
County Court, State Attorney's  
Office

**MS. JODY GLEASON**, School  
Board of Palm Beach County

**MR. RANDOLPH K. JOHNSON, SR.**  
Communications by Johnson, Inc.

**CHIEF JAMES KELLY**  
School District Police  
Palm Beach County School District

**HON. EARL MOORE**  
City Manager  
City of Atlantis

**HON. RICHARD OFTEDAL**  
Chief Judge  
15th Judicial Circuit

**MR. DARRYL OLSON**  
Florida Department of Juvenile  
Justice

**CHIEF RICHARD OVERMAN**  
Delray Beach Police Department/  
President, Palm Beach County  
Chiefs of Police Association

**MS. DEBRA PRICE**  
Office of the Public Defender

**CHIEF B.R. "BILLY" RIGGS**  
West Palm Beach Police Dept.

Members have been reviewing the current status and availability of pretrial diversion programs in the County. The State Attorney's Office has

authority over these programs. Committee members chose to review current programs before recommending the creation of another. The notion that there may not be a need for another program was discussed and all members agreed that if it was found that there are sufficient programs already in place, the creation of a new one would only add work for the courts instead of reduce it. Members also wanted to get input from criminal justice practitioners in the County on their view about the current pretrial diversion program. To do this a survey was sent to prosecutors, public defenders, judges, and private criminal defense attorneys.

The returned surveys showed a general satisfaction with the current state of pretrial diversion programs in the County. However, the Committee felt it necessary to make available to criminal justice professionals and defendants, information about the Programs. To that end, the Committee recommended to the CJC that a brochure be created that gives an overview of the purpose, the eligibility, and requirements of each of the County pretrial diversion programs.

## AUTO THEFT PREVENTION

The Auto Theft Subcommittee of the Crime Prevention Task Force developed a list of action items to deal with the rising number of vehicle thefts in the County. In 1995 Palm Beach County moved from the sixth highest to the fourth highest county in the state in the number of reported auto thefts (8,228). The Subcommittee included the following members:

### Chairperson

**MS. TRISDÉ D. WELCH**  
President  
Citizens for Auto-theft  
Responsibility, (CAR) Inc.

**MR. DANIEL R. MCBRIDE**  
Crime Prevention Chairman,  
Resident Agent in Charge,  
Bureau of Alcohol, Tobacco &  
Firearms

**MR. WAYNE AKERS**  
& **MR. RICK KENNEDY**  
Wayne Akers Ford

**MR. DON COOK**  
& **MR. TOM DERITA**  
Don Cook Motors

**MR. DOUG PHIPPS**  
Assistant State Attorney

**MR. ED MCCARDLE**  
Alamo Rent A Car

**MR. GARY PETROE**  
State Farm Insurance

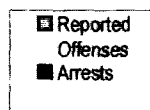
**CAPT. MIKE MCCLURE**  
West Palm Beach Police  
Department

**OFc. WALT ROBINSON**  
Riviera Beach Police Department

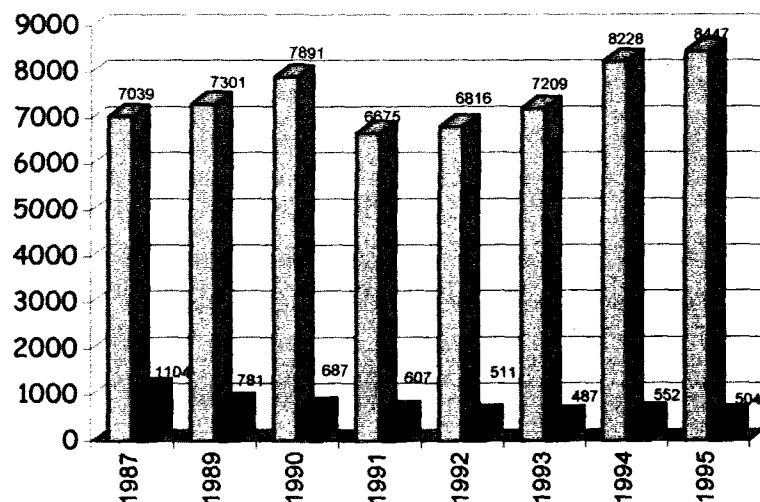
**CAPT. BILL TREMER**  
PBC Sheriff's Office

**MS. NORA WHITEHEAD**  
Allstate Insurance Company

1. A countywide awareness and prevention campaign; and
2. A specialized auto theft prosecutor to oversee the prosecution of auto theft cases and to work with law enforcement on case development and preparation.



**PALM BEACH COUNTY VEHICLE THEFT**  
**REPORTED OFFENSES AND ARRESTS**  
DATA SOURCE: FDLE



**MR. NEIL CHAMELIN**  
Division of Motor Vehicles  
State of Florida  
(Advisor to the Subcommittee)

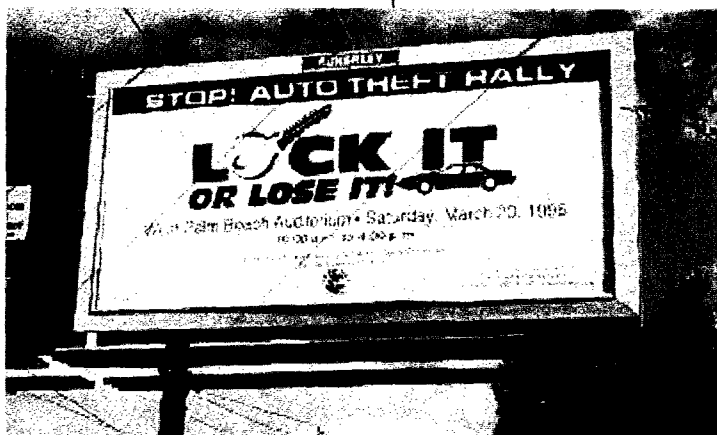
The Subcommittee's list of issues addressed the areas of prevention, enforcement and prosecution. The Subcommittee prioritized two (2) items on this list:

After the CJC endorsed these two (2) priorities, the Subcommittee developed a plan to implement them. Staff prepared a grant application to the Florida Attorney General's Motor Vehicle Theft Prevention Authority to provide funding for a prosecutor and an awareness and prevention campaign.

State Attorney Barry Krischer agreed to submit the CJC grant proposal and administer the funds as a practical matter, since most

distributed to County citizens through a "Stop Auto Theft" brochure, and billboards, bus benches and bus sides displayed the

from being stolen and to heighten their awareness of the possibility of vehicle theft. Over 200 cars received their vehicle identification number (VIN) etching on their windows. Several police departments, Riviera Beach, Lake Worth, Greenacres, Lake Park, West Palm Beach and the Sheriff's Office participated, along with vendors selling anti-theft devices at cost.



Billboard at Belvedere and Congress

of it would be used to pay the personnel costs in his office.

The Subcommittee was informed on December 1, 1995 that it's application was selected to receive the maximum grant award amount of \$100,000.

#### PREVENTION & AWARENESS CAMPAIGN

The awareness and prevention campaign was held during the month of March 1996.

The prevention and awareness campaign began with a proclamation by the Palm Beach County Board of County Commissioners declaring the month of March 1996 "Auto Theft Prevention and Awareness Month". During this month, prevention tips were

"Lock It, or Lose It" logo. The local media was involved through news stories about auto theft in the County and sponsorship of the Rally.

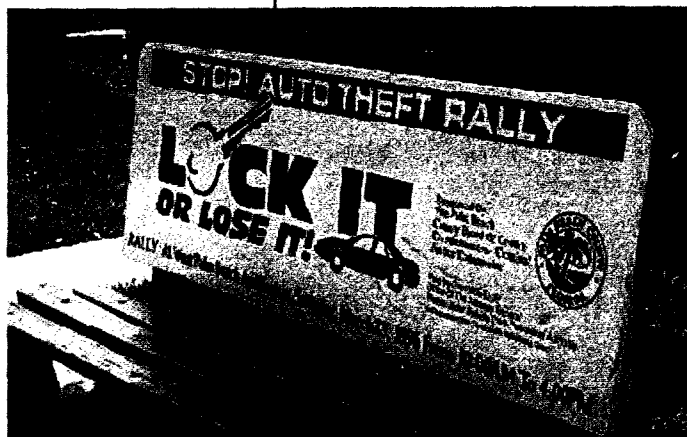
The month long campaign finale was a "Stop! Auto Theft Rally" at the West Palm Beach Auditorium.

The campaign was intended to provide citizens with the knowledge of how to prevent their vehicles

#### SPECIAL PROSECUTOR

A special auto theft prosecutor, Doug Phipps began work on January 1, 1996. Mr. Phipps worked to build partnerships with other law enforcement agencies in the County who had already received grants from the Authority and those who were interested in joining the effort to make a commitment to combat auto theft in their jurisdictions.

Mr. Phipps was responsible for prosecuting



Bus Bench at Okeechobee and Flagler.

those cases involving offenders with multiple prior records, chop-shop cases, and other organized criminal activity involving auto theft.

Between January 22 and September 24, 1996, 370 charges were filed by Mr. Phipps, and there were more than 100 additional counts on new cases pending for the first two weeks of October.

Through the mutual efforts of the U.S. Customs Service, the Multi-agency Auto Theft Task Force, and the State Attorney's Office, the County's largest motor vehicle theft and exportation ring was shut down this year. Another theft and exportation ring that has been responsible for exportation to the Caribbean Basin through the Port of Palm Beach was also identified. Some of the principals of this ring have been arrested, but the investigation continues.

Although the grant for this prosecutor expires on December 31, 1996, the State Attorney has committed to continue the functions and extend the operation through 1997, until a new grant proposal can be submitted to the Attorney General.

COPS PROBLEM-SOLVING  
PARTNERSHIP GRANT

Staff assisted the Lake Park Police Department in writing a grant application to learn more about auto theft in Palm Beach County and to develop problem-solving techniques to address the rising number of thefts.

The project would be a partnership between the Lake Park and Lake Worth Police Departments, the State Attorney's Office, and Citizens for Auto-theft Responsibility (CAR) Inc. The project entails interviewing auto theft defendants to find out the particular characteristics of the crime.

After a database is built, a police analyst will present the findings to a committee including the partnering agencies and interested stakeholders. The committee will then develop methods to address the specific problems identified. The results of this project would be shared with all county law enforcement agencies in an effort to create a uniform countywide approach to combat auto theft.

## CHILD EXPLOITATION

The Child  
Exploitation Subcommittee  
of the Crime Prevention

Task Force was established in March, 1996 to:

1. identify the scope of the problem in the County; and
2. aid in preventing child victimization and exploitation through training, legislative advocacy, and prevention and public awareness.

The Subcommittee is composed of the following individuals.

### Chairman

**MR. JOHN SULLIVAN**  
Resident Agent in Charge U.S.  
Customs Service

**MS. GAETANA EBBOLE**  
Executive Director  
Children's Services Council

**CHIEF JAMES KELLY**  
Palm Beach County School  
District Police Department

**HON. BARRY KRISCHER**  
State Attorney  
Fifteenth Judicial Circuit

**MR. DANIEL R. MCBRIDE**  
Resident Agent in Charge  
Bureau of Alcohol, Tobacco, &  
Firearms

**MS. NANCY MCBRIDE**  
Executive Director  
National Center for Missing and  
Exploited Children/Florida Branch

**CAPT. STEVE NEWELL**  
Palm Beach County Sheriff's  
Office

**MR. ROBERT NEUMANN**  
Retired FBI Resident Agent in  
Charge

**SENATOR TOM ROSSIN**  
Florida Senate

**Ms. DEBRA STEPHENS**  
Assistant Public Defender  
Office of the Public Defender  
Fifteenth Judicial Circuit

To accomplish its goal of identifying the scope of the problem in the County, the Subcommittee developed a survey to distribute to law enforcement agencies in the County to collect data for a six (6) month period. Members have also interviewed local, state, and federal experts in the field of child abuse. The Committee will finalize its first phase and continue with its mission in 1997.

## CORRECTIONS

The CJC handles correctional issues through the Public Safety Coordinating Council. The Council is a statutorily (F.S. 951.26) mandated body that was modeled after the CJC by the State of Florida, to address correctional issues. The Council assumed the role of the CJC's Corrections Task Force in 1991 when the Board of County Commissioners

directed the CJC to staff the Council.

The role of the Council, as defined by statute, is to "assess the population status of all detention or correctional facilities owned or contracted by the county and formulate recommendations to ensure that the authorized capacities of such facilities, as established by the Department of Corrections, are not exceeded". The statute details specific areas that the Council should review: "Such recommendations shall include an assessment of the availability of pretrial intervention or probation programs, work-release programs, substance abuse programs, gain-time schedules, applicable bail bond schedules, and the confinement status of the inmates housed within each facility".

The 1996 membership of the Council is mandated by statute and includes the following individuals:

Chairperson  
**HON. SUSAN LUBITZ**  
Administrative Judge, County  
Court

**MR. TED BOORAS**  
Chief, County Court Division  
State Attorney's Office

**Ms. DEBRA PRICE**  
Assistant Public Defender  
Office of the Public Defender

**Ms. VALERIE ROLLE**  
District Administrator  
Florida Department of Corrections

**HON. CAROL ROBERTS**  
County Commissioner

**COL. STEVE LASLEY**  
Corrections Administrator  
Palm Beach County Sheriff's  
Office

**MR. KEN MONTGOMERY**  
Executive Director,  
Private Industry Council

**MR. ALTON TAYLOR**  
Executive Director,  
Drug Abuse Foundation

**MR. BOB BOZZONE**  
Executive Director,  
Comprehensive Alcohol  
Rehabilitation Program

**Ms. ANNE HILF**  
Executive Director  
PRIDE Integrated Services, Inc.

This year the Council engaged in in-depth statistical gathering of correctional data. The Council made this a priority because it was difficult to accomplish its mission without adequate data. The Sheriff's Office, Correctional Division provided all of the monthly reports that show the daily population counts on each day of the month for 1991 to the present. CJC staff compiled an extensive computerized database with

graphic reports from the Sheriff's data. These reports will continue to be forwarded to the Council each month.

From these reports the Council can now see what the average daily population of each of the County's four facilities is as well as a countywide total. These reports breakdown into the different type of offenders, i.e., felony males sentenced and pretrial to juveniles females sentenced and pretrial.

The Council was able to develop extensive statistical profiles of each of the four (4) County facilities. The Council also did a sample study of 30 circuit court felony cases to see the time it takes a case to move through each step in the process.

All of this data was analyzed at a two-day retreat that the Council held in July. Free technical assistance was obtained from the National Institute of Corrections through Dr. Alan Henry, a NIC consultant and nationally respected authority on jail population control techniques. Many issues were identified at this Retreat, but five (5) were prioritized.

1. case management and calendaring in circuit court;
2. methods for decreasing the current two-week time frame it takes to process a case from first appearance hearings at Gun Club Road to Case Disposition Hearings downtown;
3. making inmate/attorney communications at the jail more accessible through visits and the telephone;
4. an annual review of the bond schedule set by administrative order; and
5. a review of the Pretrial Services Agency forms.

Members also discussed expanding the membership of the Council to include representatives from law enforcement, the clerk's office, the private criminal defense bar, the Pretrial Services Agency, and a judge presiding over First Appearance Hearings. Members also discussed the validity of the statute creating the Council since the State of Florida was not providing grant funds as provided for in the statute.

To address these two issues, it was decided that the CJC should create a

Corrections Task Force. The membership would include the same members as the Council as well as the additional five (5) members thought needed. Also, this would make the Task Force accountable to CJC instead of the state, providing for more local control over it's mission and functions.

On August 12, 1996 the CJC passed a resolution establishing the Corrections Task Force, which will also sit as the Council to meet the statutory requirements and will include the additional five (5) members.

This Task Force met at the end of 1996 to go over the results of the Retreat held in July and develop a plan for the issues it would like to address in 1997.

## COUNTY ORDINANCE REVIEW

A Subcommittee of the Public Safety Coordinating Council was formed to review County Ordinances and make recommendations for non-jail sanctions. The Council's intent in creating the subcommittee was to discourage the use of jail sentences for non-criminal county ordinance violations. Because it costs the tax-

payers of the County over \$80 per day to house an inmate in a County detention facility, it was thought prudent to devise other means of civil punishment for these type of violators who do not present any threat of harm to the public.

This issue was brought to the attention of the CJC in 1994 when the Palm Beach County Sheriff's Office sought Board of County Commissioners enhancement of fines. The CJC was asked by the Board to review this proposed ordinance amendment. The CJC was concerned after they learned that a citizen in the unincorporated area of the County who fails to register their alarm system with the Sheriff's Office and pay a \$25 fee could be prosecuted and sentenced to jail.

The CJC recommended to the Board of County Commissioners that the ordinance be amended to provide other means of punishment than incarceration, leaving the detention facilities for criminal offenders. The Board approved the recommendation and the ordinance was amended.

Afterward the CJC requested that the Council review other county ordinances for similar concerns. Mr. Krischer was

appointed to chair this Subcommittee, which included the following individuals.

**MR. TED BOORAS**,  
Chief Assistant State Attorney,  
County Court Division,  
State Attorney's Office

**MR. JOHN CONWAY**, Chief,  
County Court Division, Public  
Defender's Office

**MR. MAX DAVIS**, Commission  
private sector member  
President,  
Max Davis Associates

**MR. DAN HYNDMAN**,  
Assistant County Attorney

**MR. JOHN TIERNEY**,  
President, Palm Beach County  
Criminal Defense Lawyers  
Association

The Subcommittee developed a list of county ordinances that they felt should have only civil sanctions. They then met with County Departments to gain input on the recommendations and make sure that everyone was in agreement. Some changes were made after receiving input from these departments. Two (2) departments, Parks & Recreation and Airports rewrote their entire ordinances this year. At this writing, the Subcommittee was holding off on making it's final recommendations until they reviewed the

rewritten ordinances of these two (2) departments. Once this review is completed the Subcommittee will move forward with it's recommendations in January 1997.

## COUNTY PROBATION

The Probation Advisory Board of the CJC, monitors and provides oversight to the contracted probation provider for the county courts of the Fifteenth Judicial Circuit, as directed by the Board of County Commissioners. This monitoring includes the review and evaluation of the effectiveness and efficiency of countywide misdemeanor probation services.

Membership of the Board includes:

### Chairperson

**MS. CAREY HAUGHWOUT**,  
Esquire  
Attorney at Law

**MR. TOM BECHT**, Deputy Clerk  
Court Services  
Office of the Clerk of the Court

**MR. TED BOORAS**, Chief  
County Court Division  
State Attorney's Office

**MR. JOHN CONWAY**, Chief  
County Court Division  
Public Defender's Office



**HON. SUSAN LUBITZ**  
Administrative Judge  
County Court Division

**MR. JERRY MOORE**  
Probation Officer  
U.S. Probation

**MS. VALERIE ROLLE**  
Circuit Administrator  
Florida Department of Corrections

**MR. ROBERT WIDMANN**  
Supervising Officer  
U. S. Probation

PRIDE Integrated Services, Inc., (Pride Inc.) was selected through a Request for Proposal (RFP) process to provide these services on December 7, 1993. The Board of County Commissioners entered into a one year contract. This contract is renewable with one (1) year options for three (3) additional years. The Committee makes a recommendation to the CJC who in turn makes a recommendation to the County Commission to either continue the contract, renegotiate the contract, or bid a new contract. The Board approved the first option of the contract effective December 6, 1994 and the second option of the contract effective December 5, 1995.

The Committee developed an instrument for evaluation and review of Pride's files for the purpose of monitoring for contract

compliance. The Probation Audit Form collected biographical information on the offender, compliance with probation officer contact requirements, compliance with conditions of supervision, compliance with court notification requirements and file maintenance. The criteria for each of these categories was taken directly from the Contract for Professional Services entered into by Pride and Palm Beach County. They also wanted to measure the timeliness, accuracy and quality of the services Pride was providing to offenders under supervision.

Upon the Committee's request, Pride provided a six (6) month listing of those cases closed during the period of July 1995 to March 1996 in order to develop a random sample. Members reviewed the data provided by Pride, Inc. and decided to sample 150 cases: every 20<sup>th</sup> case from the Belle Glade office; and every 18th case from both the West Palm Beach and Delray Beach offices. During the months of July and August, 1996, various committee members and CJC staff participated in the auditing of these case files at the Pride office in West Palm Beach. A form was completed on each of the

150 case files. The Committee reviewed the initial data and finalized issues to be addressed in the final report. Chair Haughwout presented the results of the audit to the CJC on October 28, 1996. Several positive recommendations have been initiated as a result of the audit.

The Probation Advisory Board recommended that the CJC recommend to the BCC a one year contract renewal (the third and last of the three one year renewal options) for Palm Beach County Misdemeanor Probation Services with PRIDE Integrated Services, Inc. effective December 6, 1996 through December 5, 1997. The County Commission endorsed the recommendation and continued the contract for this period on November 19, 1996.

The Committee is responding to a request from the CJC Executive Committee to review the issue on whether or not to recommend the adoption of standards or criteria for any vendor who wants to make application for license as a Driving Under the Influence Program in the County.

## COUNTYWIDE COMMUNITY ORIENTED POLICING

This is an effort to unify all county law enforcement agencies in their definition and implementation of Community/Problem Oriented Policing. It is a philosophy that brings the police closer to the communities they serve by assisting residents with problems that arise and by creating an open line of communication between the residents and the police.

At the 1996 CJC Annual Advance, Chief Richard Overman of Delray Beach and President of the Palm Beach County Chiefs of Police Association, gave a lengthy presentation on Community/Problem Oriented Policing. Even though it did not receive a large majority of votes as an overall priority, it was agreed among the participants that its implementation countywide should be a goal for the direction of the County's law enforcement. The Chief's of Police Association, through Chief Overman, agreed to continue the efforts of the Law Enforcement Planning Council towards its implementation countywide

with assistance from the CJC to work with political officials to accept the overall plan.

In 1996, training for law enforcement executives has been completed. Additionally, an 8 hour course on "Introduction to Community Oriented Policing" for entry level personnel has been instituted in the Police Academy at the Palm Beach Community College Criminal Justice Institute. A Plan has been developed for a 4-hour in-service training for personnel in police departments. Two (2) problem oriented policing workshops were held in June of 1996. They were co-sponsored by the Chiefs of Police Association and the Palm Beach Community College Criminal Justice Institute, with Rana Sampson, founder of Community Policing Associates, San Diego as the presenter.

Each local law enforcement agency continues to proceed with the implementation of Community /Problem Oriented Policing to suit their department's needs, resources, and timetable.

## COUNTYWIDE PUBLIC SAFETY COMMUNICATIONS SYSTEM

Currently, most municipal public safety agencies in the County are unable to communicate due to the existence of separate radio systems. These radio systems are not compatible, which precludes interoperability between the cities. The County and State channels are overloaded, causing excessive delays; conversations become confused due to the congestion, and no VHF frequencies are available resulting in no growth capability to support more users. This has become a serious public safety issue.

The CJC created the Countywide Public Safety Communication Committee to address this issue. The purpose is to focus on integrated law enforcement and public safety communication planning for municipalities throughout the County; to develop strategic plans for ensuring better coordination and cooperation of law enforcement and public safety communication needs among and between the municipalities, county, and state; to obtain funding for countywide

communications systems; and to deal with other issues as deemed appropriate.

The membership is composed of nine (9) voting members(\*) who represent law enforcement, fire, and public safety in the municipalities throughout Palm Beach County. All voting members must be municipal representatives appointed by their respective town/village/city managers or mayors.

Three (3) categories of membership were created based upon the size of the municipal department (i.e., the number of sworn personnel). Three (3) voting members are elected from each category.

The Committee also elected to include ad hoc membership for the purpose of technical assistance and to ensure cooperation and consistency in planning for long-range integration with the County communications system.

The membership includes the following individuals:

**Chairman**

**MR. ERNIE CARR\***  
Director, Information Systems  
West Palm Beach Police  
Department

**CHIEF BOB CHALMAN\***  
Lantana Police Department

**REPRESENTATIVE ED HEALEY**

Ad Hoc Member  
Florida House of Representatives

**MR. JEFF KRISTIANSSEN**

Director of Support Services  
Division  
Delray Beach Police Department

**IN MEMORIAL**

MAJOR EDWARD  
HUMPHREY  
JUPITER POLICE  
DEPARTMENT

The Committee mourns the loss of Major Edward Humphrey who passed away on September 8, 1995 in the line of duty. As an active member of the Committee from its inception in July 1994, Major Humphrey was an integral part of the Committee's planning efforts toward its goal of a countywide communications system for municipalities. He is missed.

**CHIEF JIM KELLY**

Palm Beach County School Police

**CHIEF JEFFERY**

**LINDSKOOG\***  
Lake Park Police Department

**MR. HUGH MCCAFFREY\***

Communications Manager  
City of Boynton Beach

**MR. EARL MOORE**

Ad Hoc Member  
City Manager  
City of Atlantis and Municipal  
League representative

**CHIEF JERRY POREBA\***

Riviera Beach Police Department

**CHIEF BRUCE SEKERES**

North Palm Beach Public Safety  
Department

**MR. JAY KING**

Royal Palm Beach Police  
Department

**MS. SUSAN FISCHER\***

Palm Beach Police Department

**MR. MILLARD H. WAFLE\***

Boca Raton Police Department

**MR. MATTHEW**

**WESSENDORF**

Ad Hoc Member  
Assistant Director  
Palm Beach County Facilities  
Planning/Design/Construction

**LT. ROBERT WEBER\***

Greenacres Department of Public  
Safety

**CHIEF CARMEN SALVATORE**

**III**

Pahokee Police Department

**RALPH JAVORSKY, Manager**

Department of General Services,  
Palm Beach County Sheriff's  
Office Field Engineering Section

**MR. JAMES J. CARROLL**

Ad Hoc Member  
Palm Beach County  
Communications Department

**CHIEF JAMES O.**

**FITZGERALD**

Ad Hoc Member  
Palm Beach Gardens Police  
Department

**CHIEF ROGER CRANE**  
South Palm Beach Police  
Department

**LT. STEPHEN J. ALLISON**  
Tequesta Police Department

**MR. RANDOLPH K.  
JOHNSON, SR.**  
Communications by Johnson, Inc.  
Vice Chair, CJC

**MR. DICK GALETA**  
County Fire Advisory Board

**MR. SCOTT LEWIS**  
Palm Beach County Fire Rescue  
Advisory Board

In 1996 the Committee moved forward with the implementation of their plan for countywide public safety communications that entails the creation of four (4) regional hubs in the Central, North, South and West sections of the County. The initial part of the plan is provided in Phase I and Phase II as follows:

**Phase I** has been completed. The system (\$4.2 million investment) of the City of West Palm Beach (68,703 population) was designated as the first and Central Region for the overall system. In order for municipalities to be included in a regional center, they must purchase compatible mobile and portable equipment (radios) as well as infrastructure to be part of this system. The

City of Palm Beach Gardens (30,046 population) has allocated \$900,000 to purchase compatible radio equipment and infrastructure to join the Central Region. The City of Riviera Beach (27,259 population) has already joined the system and invested \$1.2 million. Once the City of Palm Beach Gardens is added around December 1996, this system will reach its maximum capability.

**Phase II** is to expand the Central Region's communication system "backbone" consisting of five (5) radio frequencies held in reserve for growth. This expansion will allow the other 12 cities in their broadcast range to join the system as they acquire funding to purchase radio equipment. The five (5) cities planning expenditures to join the system for fiscal year 1996/97 include Atlantis (1,685 population) \$90,000; Greenacres (22,742 population) \$414,522; Lake Park (6,805 population) \$50,000; North Palm Beach (11,836 population) \$429,000; and the City of Palm Beach (9,855) \$700,000. The Committee Chair and the City of West Palm Beach

have negotiated a contract with a vendor to expand three (3) of five (5) frequencies of the West Palm Beach system at a cost of \$430,579 to bring on these five (5) cities. The City attorney for West Palm Beach has finalized a contract with Motorola to expand their system to become the first and Central Hub.

County staff and municipal public safety committee members have worked cooperatively to develop this countywide municipal communications system. Palm Beach County Department of Facilities Development and Operations, Communication's Division, is now preparing the contract and Board agenda items to proceed with the request for funding in the amount of \$430,579 from the County's \$12.50 traffic fines generated to provide for countywide communications systems. This funding will provide for the infrastructure expansion of three (3) of the five (5) frequencies to the City of West Palm Beach's communication system to allow more municipalities to come on the system. It is anticipated that this will be brought to the County Commission in January 1997.

## CRIMINAL JUSTICE INFORMATION SYSTEM

The CJC spearheaded the effort for a comprehensive study of the entire criminal justice system and the impact of health and human services on crime and the justice system. The Board of County Commissioners contracted for this comprehensive assessment in 1989, sponsored by the CJC and co-funded by the Economic Council and the County Commission. The study was awarded to the Institute for Law and Policy Planning (ILPP) and MGT of America (referred to as the "consultants"). The consultants presented Report I, Descriptions and Findings and Report II, Recommendations and Implementation Plan in March, 1990. The study contains approximately 100 recommendations for improving the efficiency and cost effectiveness of the criminal justice system in the County. The highest priority recommended was the development of "an integrated and automated Criminal Justice Information System (CJIS) Network for Palm Beach County." The consultants wrote that the

current system was over 10 years old and had no integration capabilities for dealing with the growing needs of the County. Further, the system was staff extensive, inefficient and ineffective, and provided little data for research, planning, statistics, and management. They recommended a new countywide CJIS to provide a central resource for storing and retrieving information to manage the system in the most efficient and effective manner possible.

In November 1990, a CJIS Task Force, consisting of representatives of all the agencies involved, including but not limited to the courts, law enforcement, corrections, pretrial and probation, the Office of the Clerk of the Court, the State Attorney and Public Defender Offices. Subsequently, a more technical CJIS working group was formed which defined the scope of the project, the business processes involved, and developed a Strategic Information Architecture consisting of seven (7) implementation phases for three (3) initial systems as follows: Arrest and Booking; Court Management; and Citation Processing.

Task Force duties were later assumed by a

newly created CJIS Policy Board (May 1992), which included the constitutional officers and agency heads of the participating agencies. The County's Department of Information System Services (ISS) began to coordinate the system development with assistance from a Management Committee and a Users' Group.

In July, 1992, a Project Manager assumed the functions of CJIS. He presented the scope of the CJIS Project, an analysis of the proposal by Atkisson & Associates, Inc., and recommended that the project be accomplished in two (2) phases. The CJIS Policy Board approved his recommendation and authorized the project manager to negotiate a contract with Atkisson to proceed with the Detail Requirements (Phase 1) and General Design (Phase 2) contracts. The Clerk of the Court signed the initial contract with Atkisson in February 1993.

The estimated date for CJIS implementation was June 1995 with an estimated cost of approximately \$4,554,000 for Phase 1. This amount was later revised to \$5,771,875 due to post implementation modification phases required for the users to operate the system. It was determined that at the

conclusion of Phase 2 (requirements Definition Phase), estimated to be completed in July 1992, an updated implementation plan and cost would be established.

A CJC member holds a seat on the CJIS Policy Board and the CJC Executive Director is a member on the Management Committee. User Committees, a Technical Committee, a Training and Documentation Committee, a Security Committee and a Project Team were then created. The CJIS Project Manager estimated the County expenses (Non-Capital), ISS Resources and personnel, amounts to be \$8,346,732. The County's Office of Financial, Management and Budget estimated another \$2,000,000 for hardware costs to equip all potential users with access to the system; such as, all judges, State Attorney, Public Defender, Clerk of Court and Sheriff's personnel, etc.

The management activities of the existing Project Team, Management Committee and Policy Board were expanded to include the civil system (CIVIS). The Project was then referred to as the Justice Information System (JIS) to cover both systems.

Atkisson officially

changed its name to OCS Technologies. OCS completed and issued all Detail Requirement reports for Phase 1 and 2 which were approved by the User Committees.

In October 1994, an amendment was made to the CJIS Services contract and signed by the Clerk of the Court with approval of the JIS Policy Board, which included a commitment by OCS to accomplish Court Management Systems in a three (3) tiered approach.

In May 1995, OCS began to experience financial difficulties which led to the vendor being unable to continue with the project. In August 1995, OCS gave 30-days notice to withdraw from the contract. The CJIS Project Team and other members representing the various agencies involved, coordinated their efforts to prepare a Request for Information (RFI) to select another vendor. In October, 1995, the JIS Policy Board approved and released the RFI for completing the CJIS Project. A pre-response conference was held for 23 potential vendors, of these, 6 vendors responded to the RFI. Evaluation teams were formed to commence analysis of the proposals.

After extensive reviews, formal

presentations by the vendors, and site visits by the Committee to view finished work products by the vendors, a selection was made. On August 27, 1996, the Board of County Commissioners approved the CJIS contract with the new vendor, Computer Task Group also known as CTG, to implement Phase 1 at an approximate cost of \$3.5 million. Fortunately, CTG hired two (2) members who were the primary developers of the existing requirements already developed by OCS to assist them in this project. With the contract approval, the new vendor has committed to a very tight schedule. The first set of deliverables for Phase 1 is due from CTG in December of 1996.

An Implementation Committee as a core group has been established. A Committee member is regarded as an expert in the area of the criminal justice system from which they are assigned or will operate as a highly active liaison. This Committee operates as a focal point for the user community and collectively, represents the interests of all agencies that will participate as active users of the system. The Implementation Committee is working very closely with the vendor,

CTG, to finalize Phase 1 of the CJIS Project.

The Committee began meeting on a weekly basis in October, 1996. They completed the review of the results of CJIS Phase 1 received from the vendor on October 2. The initial target date for completion of this assignment was met by the Committee on October 18. The Committee has continued to meet weekly to review and educate the other members on their particular component of the criminal justice system. The Arrest and Booking, Inmate Management, and Court Management Systems Workshop Reports and Requirements have been reviewed to date. This education and review has proven valuable and has resulted in the identification of requirements for inclusion in the upcoming phases of CJIS. The CJC is very active on this Committee and has assigned a staff person to it.

The CJC has remained very active in continuing to support the cooperation necessary to develop and implement this project.

## DRUG ABUSE TRUST FUND

Florida Statute Section 893.16 states that for any fine imposed by law for certain criminal offenses, the courts may impose an additional fine in an amount up to the original fine. Florida Statute 893.165 further states that these revenues must be spent on alcohol and other drug abuse prevention, treatment or education.

To that end, in March 1989, the Drug Abuse Trust Fund (DATF) was established in Palm Beach County.

For FY91, a total of \$17,328.25 was allocated to five (5) different agencies in the County. In 1992, the Board of County Commissioners (BCC) transferred responsibility for managing the Fund from the County's Department of Community Services to the CJC.

In 1992 the CJC received Board of County Commissioners approval and refrained from issuing a Request for Proposal since revenues were too low to have a meaningful impact. Efforts were made to increase the revenues. A proposal was made by State Attorney Barry Krischer to assess only one additional (combined) fee for the DATF and the Cost of Prosecution Trust Fund and split it 50/50.

In FY93, funds were allocated from the DATF to the Palm Beach County Sheriff's Office, Substance Abuse Awareness Program, (SAAP) Drug Court.

For FY97, the Drug Abuse Trust Fund and Anti-Drug Abuse Act Grant Coordinating Committee reviewed a proposal from the Partnership for a Drug Free Community (PFDFC) and recommended to the CJC that \$75,000 be awarded to them. The CJC endorsed this recommendation and forwarded it to the Board of County Commissioners who awarded the full amount.

The funds will be used by the PFDFC to allow permanent staff to be hired and provide for some operating expenses in FY97. The PFDFC is the only Palm Beach County organization which focuses on comprehensive long term strategies to eliminate illegal drugs and the abuse of drugs and alcohol. The PFDFC serves as a central clearinghouse for Palm Beach County's direct service providers, creates public awareness programs and is a vocal advocate for drug prevention and treatment in the County.

EDWARD BYRNE  
MEMORIAL STATE  
AND LOCAL  
ASSISTANCE  
FORMULA GRANT  
PROGRAM

The CJC, serving as the Palm Beach County Substance Abuse Advisory Board, has reviewed funds allocated to Palm Beach County through the Department of Justice's Edward Byrne Memorial State and Local Assistance Formula Grant Program created by the Anti-Drug Abuse Act of 1988. These funds are allocated by the Department of Justice to each State on a formula basis. States then allocate their money to local units of government as they see fit.

In Florida, each county is allocated a share of the funds based on a formula using population and crime rate statistics.

The counties must complete an application for the funds to ensure that they spend the funds within the guidelines and purpose areas of the grant program. The grant funds are intended to be used for drug control and criminal justice system improvement.

From 1991-95, the Sheriff's Office was the sole

<b>CJC GRANTS</b>	
<b>DISCRETIONARY GRANTS AWARDED TO THE CJC</b>	<b>AMOUNT</b>
Weed and Seed-NW Riviera Beach U.S. Department of Justice	\$750,000 (FY95) \$750,000 (FY96) \$750,000 (FY97)
Weed and Seed-NW West Palm Beach U.S. Department of Justice	\$225,000 (FY97)
Weed and Seed Safe Haven Site U.S. Departments of Justice & Education	\$100,000 (FY96)
Community Development Block Grant PBC Housing & Community Development	\$ 30,000 (FY95) \$ 70,000 (FY96)
Kiwanis Club of Riviera Beach	\$ 16,104 (FY96)
AmeriCorps Program Florida Commission on Community Service AmeriCorps Match Palm Beach County Sheriff's Office	\$308,631 (FY97) \$ 50,000 (FY97)
Florida Motor Vehicle Theft Prevention Authority Florida Attorney General's Office	\$100,000 (CY96)
<b>SUBTOTAL</b>	<b>\$3,149,735</b>
<b>DONATIONS TO THE PALM BEACH COUNTY FRIENDS OF WEED AND SEED</b>	
City of Riviera Beach	\$ 25,000 (FY97)
City of West Palm Beach	\$ 25,000 (FY97)
Ms. Sharon Merchant	\$250
Mr. F. Malcolm Cunningham, Jr.	\$125
Kiwanis Club	\$465
<b>SUBTOTAL</b>	<b>\$50,840</b>
<b>GRANT FUNDS ADMINISTERED BY THE CJC</b>	
Edward Byrne Memorial Funds U.S. Department of Justice through the Florida Department of Community Affairs	\$626,506 (FY96) \$662,485 (FY97)
Local Law Enforcement Block Grant U.S. Department of Justice	\$873,277 (FY97)
<b>SUBTOTAL</b>	<b>\$2,162,268</b>
<b>GRANT TOTAL</b>	<b>\$5,362,842</b>

recipient in Palm Beach County. Funds were used for the Substance Abuse Awareness Program, the Drug Farm, and the Multi-Agency Narcotics Unit. In 1995, after requests from local municipal police chiefs in the County, the CJC initiated a local Request For Proposal (RFP) process for

the allocation of FY96 funds to local units of government. The Anti-Drug Abuse Act Grant Coordinating Committee was formed to review the grant proposals and provide a recommendation to the CJC on the allocation of these grant funds.

The Committee



members for this past year included the following individuals:

**Chairman**

**MR. DOUGLAS DUNCAN**  
Esquire,  
Roth, & Duncan P.A.

**MR. JOSEPH BRADSHAW**  
Undersheriff  
Palm Beach County Sheriff's  
Office

**Ms. SANDY DUNCAN**  
Manager, Palm Beach County  
Victim Services

**MR. GREGORY JOHNSON**  
District IX Manager  
Florida Department of Juvenile  
Justice

**Ms. CLAUDIA KIRK-BARTO**  
Executive Director  
Partnership for a Drug Free  
Community

**HON. EARL MOORE**  
City Manager, Atlantis and  
Municipal League Representative  
on the CJC

**HON. WARREN H. NEWELL**  
County Commissioner

**Ms. DEBRA PRICE**  
Assistant Public Defender  
Office of the Public Defender

**HON. EDWARD RODGERS**  
Retired Judge, and CJC member

**MR. LUIS RODRIGUEZ**  
President  
Palm Beach County Crime  
Prevention Officers Association

**MR. KEN SELVIG**  
Chief Assistant State Attorney  
State Attorney's Office

**Ms. SUZANNE TURNER**  
Administrator, District IX  
Florida Department of Health and  
Rehabilitative Services

**CHIEF MITCH TYRE**  
Juno Beach Police Department  
Treasurer, PBC Police Chiefs  
Association

In 1996, two (2) RFP processes were issued to local units of government for FY97 funds. A total of five (5) proposals were received during the first RFP process. After reviewing all of the applications the Anti-Drug Abuse Act Grant Coordinating Committee made its recommendation to the CJC which subsequently recommended that the Board of County Commissioners allocate the \$662,485 formula grant funds as follows:

Multi Agency Narcotics  
Unit - \$461,253

Juvenile Assessment Center  
(JAC) - \$188,126

Program Administration -  
\$13,106

The Board approved the CJC's recommendation and the applications were forwarded to the Florida Department of Community Affairs for approval. The State subsequently awarded funds to the Multi Agency

Narcotics Unit and Program Administration. However, due to the delays in construction for the Juvenile Assessment Center, the Juvenile Assessment Center application was withdrawn and another RFP process was issued for the \$188,126.

During the second RFP process, a total of seven (7) proposals were received. The Anti-Drug Abuse Act Grant Coordinating Committee reviewed these seven proposals and made its recommendation to the CJC. The CJC agreed with the Committee's recommendation to allocate the \$188,126 in funding to three (3) programs.

At printing, these three applications were still pending approval by the Board and the State. The CJC hopes to receive approval by the Board and receive the notification of awards by January 1997. All direct service applicants anticipate providing and completing services within FY97, regardless of the date of award and is required to provide at least a 25 percent match. The final proposed FY97 allocation to Palm Beach County is as follows:

**MULTI-AGENCY  
NARCOTICS  
UNIT - (Palm Beach County  
Sheriff's Office)**

**\$461,253**

The funds will be used to pay for the salaries and benefits of eleven (11) investigative officers and one (1) investigative analyst. Seven (7) municipalities including Greenacres, Boynton Beach, Riviera Beach, Royal Palm Beach, Palm Springs, Lake Park, and West Palm Beach, as well as, the Palm Beach County Sheriff's Office will receive funding from this grant. The balance will be used for operating expenses, office supplies, uniforms, pagers and gasoline for vehicles.

**GANG & DRUG  
RESISTANCE  
EDUCATION - (Palm  
Beach County Sheriff's  
Office)**

**\$ 84,063**

The funds will be used to cross-train the deputies in the Drug Abuse Resistance Education and Gang Resistance Education and Training Programs. Three (3) new deputies will be hired for the DARE /GREAT Programs to provide direct services in unincorporated area middle

schools not currently serviced, including Woodlands Middle in Lantana, Okeehoelee Middle in Greenacres, and two (2) new middle schools, Callery Judge in Loxahatchee and Loggers Run Relief in Western Boca Raton.

**WEED AND SEED  
PROGRAM - (City of West  
Palm Beach)**

**\$ 84,063**

The funds will be directed toward efforts in the Northwest /Pleasant City Weed and Seed Program in West Palm Beach. Most of the funds will be allocated for equipment purchases which will enhance the Community Response Division, Criminal Apprehension Team (CAT), and the High-Profile Oriented Police Enforcement (HOPE). Key purchases include two (2) additional vans, video surveillance system, six (6) tactical police patrol bikes, night vision binoculars, computers, and portable radios.

**PALM BEACH COUNTY  
YOUTH COURT - (Palm  
Beach County School  
District)**

**\$ 20,000**

The funds will be used for the Teen Court to assist in processing the growing number of cases. (The State's Mediation Program ends January 1997). Funds will be used to hire and pay for the salary, benefits and overtime of a full-time secretary to handle the administrative tasks for the court.

**PROGRAM  
ADMINISTRATION -  
(Palm Beach County CJC)**

**\$ 13,106**

In order to comply with the Request for Proposal process and the monitoring and reporting requirements, the CJC continues to require a part-time (20 hours per week) Program Monitor position.

**GANGS**

At the Fifth Annual Advance, Sheriff Charles McCutcheon talked about the need to step-up law enforcement measures against the growing gang activity in the County. Local law enforcement experts agree that the County does not have a major gang problem, but they do recognize that the increase in gang activity is a concern,

especially in the Southern portion of the County.

### **MULTI-AGENCY GANG TASK FORCE (MAGTF)**

With the help and support of the CJC, Sheriff McCutcheon facilitated the formation of the Multi-Agency Gang Task Force (MAGTF). MAGTF is composed of representatives from the 30 local police departments, the Sheriff's Office, and the School District Police Department. The Task Force serves many functions:

1. sharing of law enforcement intelligence on gangs and their activities countywide;
2. facilitates multiagency planning, coordination, investigations, and law enforcement operations; and
3. education and awareness about gangs to the community and schools.

MAGTF meets on a regular basis and is overseen by its elected officers.

Chairman  
**ROBERT E. LEH, JR.**,  
School District Police

Vice-Chairman  
**CECY BOWERSOCK**  
West Palm Beach Police  
Department

Secretary  
**BRUCE HOFFMAN**  
Atlantis Police Department

Logistics  
**KEITH CARSON**  
Lantana Police Department

Sgt. At Arms  
**RICK PONCE**  
Lake Worth Police Department

Three (3) individuals from the Sheriff's Office were chosen by the Task Force to provide support: Vince Picciolo as Coordinator, Jeff Clarke as Assistant Coordinator, and Tammy Gempel as Analyst.

This year MAGTF conducted four (4) special operations:

1. the South County Fair January/February;
2. football jamboree at Boca Raton Community High School on May 31, 1996;
3. Lollapalooza at the fairgrounds on July 18, 1996; and
4. a vehicle inspection and drivers license checkpoint at Lake Worth Beach on August 30, 1996.

### **SHERIFF'S GANG UNIT**

In October 1995 Sheriff McCutcheon created

a specialized Gang Unit made up of detectives and analysts of the Sheriff's Office. This Unit maintains a computer database of gang related information and works on specialized law enforcement investigations related to gangs in Palm Beach County.

The Gang Unit works closely with the Multi-agency Gang Task Force on operations to control criminal gang activity.

### **GANG RESISTANCE, EDUCATION AND TRAINING PROGRAM**

This is a program similar to the DARE (Drug Abuse Resistance Education) Program. It is sponsored by the Federal Bureau of Alcohol, Tobacco, and Firearms nationwide. ATF provides training to local law enforcement officers that will enable them to teach school age kids the dangers of gangs and how to resist gang members' ploys to draw them into their gang.

The CJC's Crime Prevention Task Force, under the Chairmanship of Daniel McBride (Resident Agent in Charge of ATF's West Palm Beach Office), began an effort in 1994 to encourage local law

enforcement to apply for GREAT training and certification. This effort has paid off. Currently, there are 23 certified GREAT officers who are active in Palm Beach County schools teaching children from elementary to high school. There are also 19 more officers on a waiting list for the training.

## GRAFFITI ERADICATION PROGRAM

In October 1994 Mayor Bill T. Smith, Jr. of the City of Boca Raton wrote to each of the County Commissioners suggesting that the County adopt a Graffiti Eradication Program akin to the one developed by Boca Raton. The Mayor made this suggestion because the City was having problems with graffiti in the unincorporated areas adjacent to the City.

County Administration referred Mayor Smith's suggestion to the CJC to review and make a recommendation to the Board.

After deciding that the County ought to take some proactive action against graffiti, the CJC set out to determine whether the County ought to establish an

ordinance against graffiti that requires the property owner to remove the graffiti within a specified time period. The CJC decided against an ordinance because it would only serve to revictimize the victim. The CJC then directed its Crime Prevention Task Force to develop a countywide program using Boca Raton's Program as a model.

The Graffiti Eradication Subcommittee met from June through October 1995 and developed a plan which was endorsed by the CJC and adopted on a six (6) month pilot basis by the Board of County Commissioners on December 5, 1995.

A countywide Graffiti Hotline number was established by the Sheriff's Office Gang Unit for citizens to report graffiti that they see within the County. After a complaint is filed, County Code Enforcement identifies the property owner. If the property is within an unincorporated area of the County, then the County sends a letter to the owner informing him/her and educating them about the need to immediately remove the graffiti. If the owner is within a municipality then a letter is sent to the contact in each

municipality notifying them of the complaint. It is up to each municipality to establish a method to handle the reports of graffiti within their jurisdiction. If the owner is a unit of government—municipality, county, state, or federal—the County notifies the appropriate officials to take action to remove the graffiti.

For those individuals within the unincorporated area of the County who do not have the resources to remove the graffiti, the County works through Beautiful Palm Beaches to have supplies donated and County Stockade inmates remove it.

A pilot program was implemented from May through October, 1996. During this six (6) month time period over 160 reports of graffiti were received by the Sheriff's Gang Unit. The Program will continue to operate in the County as long as there is community support for it.

## HEALTH AND HUMAN SERVICES PLANNING ASSOCIATION/ PUBLIC SAFETY

This year the Health and Human Services

Planning Association undertook a massive project geared towards making it easier to find data about Palm Beach County. The goal of this project was to produce a "Community Profile Source Book" to be used by professionals and citizens.

To work on each of the different aspects of this project, the Planning Association created several committees. One of these committees was the Public Safety Committee which they asked the CJC to facilitate. The members of this committee included:

Co-Chairman

**B.R. "BILLY" RIGGS**, Chief  
West Palm Beach Police  
Department

Co-Chairman

**SIDNEY A. STUBBS, JR.**, Law  
Firm of Jones, Foster, Johnston &  
Stubbs

**JANICE ALGER**, Manager  
Substance Abuse Awareness  
Program  
Palm Beach County Sheriff's  
Office

**NIGEL BAKER**  
Palm Beach County Fire-Rescue  
Department

**SHANDRA DAWKINS**  
Aid to Victims of Domestic Assault

**GAETANA EBBOLE**  
Executive Director  
Childrens' Services Council

**JOHN FLANAGAN**  
Moyle, Flanagan, Katz, et.al.

**SCOTT HUFFMAN**  
Director of Volunteer Services  
Foster Care Citizen Review

**GREGORY JOHNSON**  
Program Manager  
Florida Dept. of Juvenile Justice

**CHIEF JAMES P. KELLY**  
Palm Beach County School District

**B. T. KENNEDY, JR.**  
Director, Palm Beach County  
Public Safety Department  
Emergency Management Division

**CHRIS KNEISLEY**  
Palm Beach County Sheriff's  
Office, Corrections Administration

**CHIEF JEFFERY LINDSKOOG**  
Lake Park Police Department

**LOUIS L. LOWERY**  
Inspector of Police  
Belle Glade Police Department

**DANIEL R. MCBRIDE**  
Resident Agent in Charge  
U.S. Treasury Dept.  
Bureau of Alcohol, Tobacco &  
Firearms

**CHIEF ROBERT MANGOLD**  
Atlantis Police Department

**JUDGE SANDRA K.  
MCSORLEY**  
Administrative Judge-County Court

**CHIEF MICHAEL R. MILLER**  
Belle Glade Police Department

**ROBERT W. NEUMANN**  
Retired FBI

**SUZY PARHAM**  
Palm Beach County Health  
Department

**LOIS PETERSON**  
HRS-Aging & Adult Services

**JUDGE DEBORAH D.  
PUCILLO**  
County Court Judge

**PAT SHEFFIELD**  
Juvenile Justice Council

**LOUISE SHURE**  
Anti-Defamation League

**JOHN R. SMITH**  
International Consultants &  
Investors

**TERRY VERNER, DIRECTOR**  
Palm Beach County Code  
Enforcement Division

**TRISDE D. WELCH**  
Citizens for Auto-theft  
Responsibility (CAR)

**DOROTHY WILKEN**  
Clerk of the Circuit Court

These members worked throughout the year to determine the available statistics that would indicate the status of public safety countywide. These indicators were then refined, data was gathered for a four year period and all was incorporated into the Public Safety section of the Community Profile Source Book.

The Source Book was presented to the public during an open forum on November 8. The Planning Association intends to update this Source Book annually.

LAW ENFORCEMENT

The CJC created the Law Enforcement Planning Council in mid-1992 to discuss, evaluate and develop

law enforcement policy issues for each of the thirty (30) municipal police departments, the Palm Beach County Sheriff's Office, and the School District Police. The membership consists of the police chiefs of the municipalities, the School Board and the Sheriff in Palm Beach County. Three (3) categories of membership were created based on the size of the police department (i.e., the number of sworn personnel). Five (5) voting members are elected from each of the three (3) categories. The 1996 membership included:

**Chairman**

**CHIEF JEFFERY LINDSKOOG**  
Lake Park Police Department

**CHIEF RICHARD J. WESTGATE**  
Jupiter Police Department

**SHERIFF CHARLES MCCUTCHEON**  
Palm Beach County

**CHIEF B.R. "BILLY" RIGGS**  
West Palm Beach Police Department

**CHIEF RICHARD G. OVERMAN**  
Delray Beach Police Department

**CHIEF PETER A. PETRACCO**  
Boca Raton Police Department

**CHIEF THOMAS DETTMAN**  
**CHIEF MARSHALL GAGE**  
replaced Chief Dettman upon his retirement effective March 1, 1996  
Boynton Beach Police Department

**CHIEF WILLIAM E. SMITH**  
Lake Worth Police Department

**CHIEF JERRY POREBA**  
Riviera Beach Police Department

**CHIEF JOSEPH L. TERLIZZESE**  
Palm Beach Police Department

**CHIEF JAMES O. FITZGERALD**  
Palm Beach Gardens Police Department

**CHIEF ROBERT SCHULTZ**  
Gulfstream Police Department

**CHIEF MICHAEL MILLER**  
Belle Glade Department of Public Safety

**CHIEF ROBERT MANGOLD**  
Atlantis Police Department

**CHIEF JAMES KELLY**  
Palm Beach County School District Police

In February of 1996, the Law Enforcement Planning Council adopted a Position Paper and recommendation for an Implementation Plan on Community Policing. The Position Paper provides the guidelines for a uniform philosophy of Community Policing and the Plan provides for a three (3) level training and educational approach to the implementation countywide as follows: (1) training of executive officers; (2) training of line officers; and (3) officer recruitment. The first phase of the implementation was begun in

December of 1995 when the Council hosted a workshop on Community Policing Implementation Issues for Police Executives, by Chief Darryl Stephens, St. Petersburg Police Department. There were nearly 100 attendees representing all the departments in the County.

In 1996, the Council continued to work towards the implementation of Community/Problem Oriented Policing with the Chief's of Police Association.

The Council, upon request of County Commissioner Karen Marcus, reviewed proposed legislation making it unlawful for any person under 18 years of age to smoke tobacco in, on, or within 1,000 feet of school property between the hours of 6:00 a.m. and midnight. They voted to endorse it and recommended its expansion to the entire state without time limits.

The Council prioritized the need to expand the Truancy Interdiction Program (TIPS) to North County. The Program is currently in West Palm Beach, Belle Glade and Delray Beach. They are working with the Juvenile Justice Council to explore the possibility of

expanding the TIPS Program countywide.

### LOCAL LAW ENFORCEMENT FEDERAL BLOCK GRANTS

On July 15 the CJC Executive Committee held a Special Call Meeting for the purpose of acting upon County Administration's request that the CJC act as the advisory board to make recommendations to the County Commission on the allocation of the County's share of the new federal "Local Law Enforcement Block Grant" funds. On August 12 the Executive Committee affirmed the recommendation that the Sheriff's Office grant application in the amount of \$873,277 to establish and implement a Police Service Aid Program. On August 20 the BCC approved the CJC's recommendation to apply to the Bureau of Justice Assistance for the Sheriff's Office Local Law Enforcement Block Grant. This proposal will create new police service aides to handle traffic offenses. This will free deputies to work on criminal, rather than civil offenses.

The Executive Committee also acted as the Advisory Board for the federal Law Enforcement

Block Grant funds for seven (7) local municipalities. On August 12, the Committee heard presentations by city representatives from Greenacres, Jupiter, Belle Glade, Boca Raton, Lake Worth, Lake Park and West Palm Beach. All proposals were recommended for Department of Justice, Bureau of Justice Assistance funding. The federal awards for these cities will total \$667,666.

### PAPER ON DEMAND SYSTEM

A Paper on Demand System is a technology-assisted process for electronically storing, transferring and receiving documents. Criminal justice professionals recognize that the time required to process a case through the system is increased by the need to transfer documents among agencies. Through electronic technology, these documents can be transferred in a matter of seconds instead of days, having an incredibly positive impact on the swiftness of justice.

Images of documents making up a case file can be recorded and kept electronically. Over a years worth of documents can be stored in this fashion in less

than one square foot of space, instead of entire rooms full of shelves and/or filing cabinets.

Electronic storage has other benefits besides saving space. Files can be accessed by numerous personnel simultaneously, eliminating the need to locate a file that may be in use. The public and private attorneys and other professionals can have read-only access to the files where appropriate and necessary from their offices, eliminating the need to travel to the courthouse.

As described above, electronic technology has the potential of increasing the efficiency and swiftness of the criminal justice system.

The Clerk of the Court, Dorothy Wilken is committed to this project and has assigned one of her top staff, Tom Becht, to oversee it's implementation. Unfortunately, this project has not made much progress this year. This is mostly due to delays in the implementation of the Criminal Justice Information System (CJIS). The paper on demand system is reliant upon having CJIS operational. In October the CJIS project began moving forward.

This year did see a very positive ruling from the

Florida Supreme Court that will make it possible for the paper on demand system to be implemented beyond current expectations. On September 27 the Florida Supreme Court approved the amendment to Rule 2.090 of the Florida Rules of Judicial Administration allowing for the electronic filing of documents. The most important aspect of this amendment is that documents filed electronically can now be considered as the originals. In the past a document filed electronically would have to be followed by the original paper document. The CJC provided its endorsement to the Rules Committee of the Florida Bar in 1995 for this amendment.

## YOUTH JOBS

CJC members recognize that providing youth with quality job opportunities is important in preventing criminal activity. Pratt & Whitney generously volunteered to spearhead this effort to create a true compact among the private and public sectors in the northern part of the County.

Pratt & Whitney coordinated efforts with the Private Industry Council and others for a very successful 1996 Summer Youth

Employment Program. The Private Industry Council placed over 300 youth, who attended their 3 day training, in private and public sector unsubsidized positions throughout the County. Palm Beach County government continued its commitment by allocating \$ 44,250 for funding of 27 full-time youth positions which served County departments throughout the summer. This program was for youth who did not necessarily meet the criteria of economically disadvantaged, ages 16-21. Last year, the CJC coordinated this program within County departments and contracted for administration by the Private Industry Council. This year, the 1996 Summer Youth Program was coordinated through the County's Personnel Department with administration and placement of participants within the County's departments by the Private Industry Council.

This program has been enthusiastically endorsed and supported by County departments and Board of County Commissioners. The County Commission provided for seven (7) positions to be funded for youth to work in County Commission offices throughout the year during

school holidays and vacations.

Pratt & Whitney approved funds for FY97 for two (2) new youth career development programs. The first program will implement career counseling in the middle schools in the north end of the County. Eighth graders will receive counseling and assessments in the areas of aptitude, interest, learning style and personality, which will generate a list of potential careers. This will then be integrated into summer work opportunities for the youth. The second program is to implement career counseling utilizing assessments in the curriculum of Gold Coast High School, an alternative school in West Palm Beach. Carrier Air Conditioning which is also owned by United Technologies (as is Pratt & Whitney), has committed to provide the air conditioning equipment, at no cost, to Gold Coast, to renovate the building where the Career Center will be established. It is anticipated that the Center will be available during the weekdays for the students and on the weekends for youth from other schools and the Department of Juvenile Justice. The assessments will utilize a variety of instruments, tools and



experimental opportunities for youth. It is anticipated that these programs will begin in 1997. Pratt & Whitney is seeking matching grant funds for these projects.

Due to the efforts of Pratt & Whitney, Palm Beach County was selected as a pilot site by the State's *Florida Business Partners for Prevention*, an advisory group to the Governor and the Secretary of the Department of Juvenile Justice on judicial matters. The mission of the *Palm Beach County Business Partners for Prevention* organization is to foster and promote the involvement of local businesses and their employees in juvenile justice issues. This organization will focus its efforts on the creation, promotion and support of quality programs designed to prevent young people from engaging in activities or behavior which will lead to their entry into the criminal justice system. Their activities will address the needs of young people who have not entered the system or who may have had only minimal, low level involvement. *Business Partners* will offer recommendations to the Palm Beach County Juvenile Justice Council on matters of prevention, intervention and on issues where business

expertise can benefit the local juvenile justice system. Pratt & Whitney will facilitate this countywide effort with other private sector businesses. This project is in the initial planning stages.

# CRIME PREVENTION IN PALM BEACH COUNTY

Palm Beach County is fortunate to have officials and professionals from across a spectrum of varying fields who recognize that crime prevention is a community-wide responsibility. Criminal

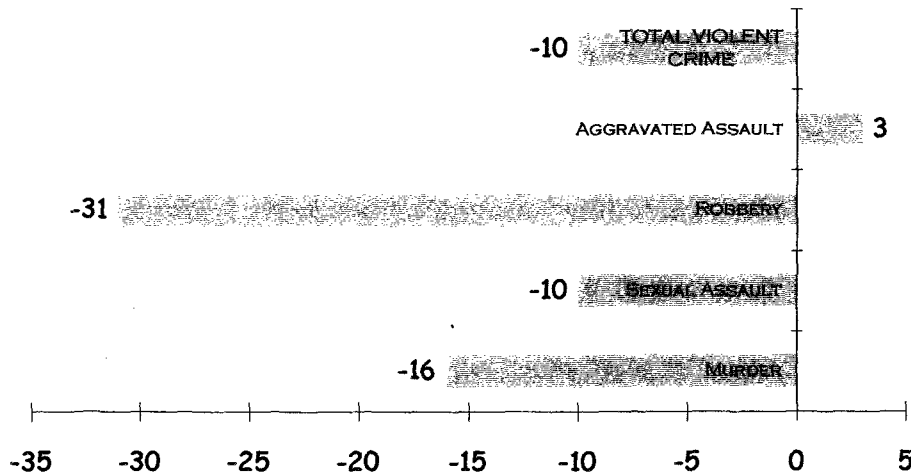
Crime prevention efforts help to ensure that children grow to adulthood with the life skills that will enable them to function as healthy, happy, and productive adults. Efforts are also directed toward adults who have committed or are at risk to commit crimes.

Health, substance abuse, domestic and family relations, emotional and physical abuse, lack of employment and educational opportunities, and feelings of despair and low self-esteem all are leading causes of crime. The criminal justice system is not

service agencies must partner to provide the relief needed.

The CJC takes this holistic approach to crime prevention seriously, working closely with agencies such as the Childrens Services Council (CSC), the Health and Human Services Planning Association (HHSPA), Partnership for Neighborhood Initiatives (PNI), the Juvenile Justice Council, Partnership for a Drug-Free Community, the Florida Department of Health and Rehabilitative Services (HRS), the Collaborative for Children

PALM BEACH COUNTY VIOLENT CRIME  
PERCENT CHANGE 1990 TO 1995  
DATA SOURCE: FDLE



justice, health, business, education, and social service agencies have come together to combat crime on a countywide basis.

equipped to deal with these problems alone, nor was it ever meant to. Criminal justice agencies and health, mental health, education, employment, and social

and Families (CCF) and others.

Statistics show that these holistic efforts have paid off. Crime in Palm Beach County is down. Violent

Crime is down 10 percent as the adjacent table shows. Violent Crime is measured by the Federal Bureau of Investigation and other criminal justice entities by looking at the number of reported offenses for four (4) particular crimes: murder, sexual assault, robbery, and aggravated assault. As the chart on the prior page shows, all of these crimes except for the small increase in aggravated

measure the overall level of crime. They include the four (4) violent crimes mentioned above, as well as, three (3) property crimes—burglary, larceny, and motor vehicle theft. The table below shows the number of reported offenses for 1990 and 1995 for each of the seven (7) Index Crimes and the percent change.

This good news does not mean that crime prevention efforts should be

address in innovative and creative ways the need for a more responsive criminal justice system in Palm Beach County.

PALM BEACH COUNTY INDEX CRIME			
PERCENT CHANGE 1990 TO 1995			
DATA SOURCE: FDLE, as reported by the CJC			
INDEX OFFENSES (PART I)	1990	1995	% CHANGE
MURDER	75	63	-16
SEXUAL ASSAULT	758	680	-10
ROBBERY	3,591	2,485	-31
AGGRAVATED ASSAULT	6,048	6,205	3
TOTAL VIOLENT INDEX CRIME	10,472	9,433	-10
BURGLARY	22,622	17,789	-21
LARCENY	44,961	47,285	5
MOTOR VEHICLE THEFT	7,891	8,447	7
TOTAL NON-VIOLENT INDEX CRIME	75,474	73,521	-3
TOTAL INDEX OFFENSES	85,946	82,954	-4

assaults, have experienced double-digit decreases. When factoring in the County's population (962,802 in 1995), the chances of being a victim of a violent crime in Palm Beach County are 1 in 1,000.

Total Index Crimes are down four (4) percent. Index Crimes are the crimes used by the FBI and other criminal justice entities to

abandoned or lessened. Instead they should continue with even more zeal than before. The overall numbers of offenses remain high, as the population in Palm Beach County continues to grow.

The CJC will continue to facilitate cooperation across the spectrum of social, community and governmental agencies to

# LAW ENFORCEMENT IN PALM BEACH COUNTY

Palm Beach County has a large number of municipalities (38), 30 of which have their own police departments. The other eight (8) municipalities contract with or have police services provided by another law enforcement agency. There is also a police department for the School District of Palm Beach County and for Florida Atlantic University. Along with the Palm Beach County Sheriff's Office, there are a total of 33 local law enforcement agencies in the County.

This large number of agencies requires a concerted effort to communicate and coordinate and work together. The CJC prides itself on the overall spirit of cooperation it helps to cultivate among these agencies. The CJC's Law Enforcement Planning Council is a coordinating body made up of 15 local police chiefs who represent particular regions of the

County. The Council is governed by bylaws and an annually elected chairman. It serves as a conduit for

chiefs to address issues of concern that affect law enforcement countywide. Examples of the Council's

LAW ENFORCEMENT AGENCIES IN PALM BEACH COUNTY				
Department	Chief of Police	Population Served	Full Time Sworn Ofrs.	Total 1995 Arrests
Atlantis	Robert Mangold	1,691	11	0
Belle Glade	Michael Miller	17,006	45	1,080
Boca Raton	Peter Petracco	66,760	115	1,012
Boynton Beach	Marshall Gage	49,085	121	1,905
Delray Beach	Richard Overman	50,195	123	1,568
FAU	John B. Connor	0	20	46
Greenacres	John Treanor	23,296	36	765
Gulfstream	Robert Schultz	712	9	3
Highland Beach	Tony Cervasio	3,251	11	8
Juno Beach	Mitchell Tyre	2,539	10	169
Jupiter	Richard Westgate	29,046	69	764
Jupiter Inlet Colony	Randall Parker	405	4	0
Lake Clarke Shores	Michael Bruscell	3,646	8	27
Lake Park	Jeffery Lindskoog	6,919	24	474
Lake Worth	William E. Smith	29,167	84	3,752
Lantana	Robert Chalman	8,429	23	625
Manalapan	William (Wes) Smith III	328	9	0
Mangonia Park	Joseph VonDembowski	1,382	13	1,698
North Palm Beach	Bruce Sekeres	11,844	31	222
Ocean Ridge	Edward G. Hillery	1,605	12	21
Pahokee	Carmen Salvatore	6,944	12	262
PBCSheriff	Charles McCutcheon	463,923	831	21,626
Palm Beach	Joseph Terlizzese	9,856	61	493
School District	James Kelly	0	47	710
Palm Beach Gardens	Jim FitzGerald	31,011	66	825
Palm Beach Shores	Roger Wille	1,036	7	18
Palm Springs	Karl Umberger	9,825	21	435
Riviera Beach	Jerry Poreba	27,635	86	1,728
Royal Palm Beach	Phillip Redstone	17,196	28	457
South Bay	Charles Napier	4,042	9	221
South Palm Beach	Roger Crane	1,495	9	13
Tequesta	Stephen Allison	4,592	16	79
West Palm Beach	B.R. "Billy" Riggs	76,418	213	5,588
<b>TOTALS</b>		<b>962,802</b>	<b>2,184</b>	<b>46,654</b>

SOURCE: Florida Department of Law Enforcement, 1995 figures

local officials and police work include:

- ↳ addressed severe violent street crime, particularly drive-by shootings, by establishing a Multi-Agency Violent Crimes Unit;
- ↳ researched the potential of a Gun Buy Back program for the County'
- ↳ recommended that the CJC propose to the Board of County Commissioners a pawn shop ordinance for the County providing for the establishment of fee assessments to cover the costs to have all pawn items computer logged and to have records including a thumb print on every individual who pawn and item. The Board of County Commissioners approved this;
- ↳ evaluated and adopted both a uniform use of force policy and a uniform high speed pursuit policy for the County'
- ↳ evaluated the issue of prostitution in the County and developed a set of recommendations;
- ↳ recommended that the CJC request the Board of County Commissioners to adopt a \$12.50 surcharge on moving traffic violations to finance the County public safety communications system'
- ↳ developed and facilitated the signing of a Mutual Aid Pact among the 30 municipal law enforcement agencies, the School District Police, and the Sheriff's Office;
- ↳ researched and decreased the DUI processing time from eight (8) hours to (2) hours;

- ↳ developed unified methods for confiscated drug disposal;
- ↳ revised the evidence disposal process; modified law enforcement hurricane preparedness emergency plans;
- ↳ facilitated the countywide implementation of the Juvenile First Offender Prearrest Diversion Program; and
- ↳ collaborated with the State Attorney's Office to develop a Hate Crimes Investigation Position Paper for law enforcement agencies in the County.

The largest of these law enforcement agencies is the Sheriff's Office, as can be seen in the adjacent table. The Sheriff's Office is responsible for policing the unincorporated areas of the County, which encompass about half of the County's population. The Sheriff also provides law enforcement services to the cities of Cloud Lake, Glenridge, Gulfview, Golf, and Haverhill.

In addition to the law enforcement function the Sheriff's Office is also responsible for running the County's four (4) correctional facilities—the Main Detention Center at Gun Club Road, the Belle Glade Jail, the Drug Farm and the County Stockade.

# CRIMINAL COURTS IN PALM BEACH COUNTY

The Fifteenth Judicial Circuit of Florida, a single county circuit including only Palm Beach County, is under the direction of the Chief Judge, Richard Oftedal. The Circuit has two (2) levels of court: circuit and county. The organization structure enables the courts to deliver maximum service in the most flexible and efficient manner.

The Circuit Court handles civil cases (with a value of over \$15,000), criminal felonies, juvenile cases, probate, and appeals from the County Court. A total of thirty-one (31) judges serve in the Circuit Court. The court calendar consists of time-consuming and often complicated jury and non-jury trials, as well as other hearings required to resolve the issues presented.

The County Court handles civil cases (with a value of \$15,000 and under), criminal misdemeanors, and traffic cases. The sixteen (16) judges in the County Court

preside over the high-volume, short duration cases which comprise their jurisdiction.

Two (2) county judges and two (2) circuit court judges serve in the South County, one (1) county judge in the North County, one (1) circuit judge in the West County, one (1) county judge in the Central County and twelve (12) county and four (4) circuit judges in the Central Courthouse in West Palm Beach. There are thirty-one (31) volunteer Traffic Magistrates who handle civil traffic infractions. These 31 individuals are attorneys working on a pro bono basis. There are five (5) Commissioners or Special Masters, funded by Palm Beach County, who handle civil contempt actions after final judgements are entered.

There are (5) divisions within the Palm Beach County court including the Civil Division, Criminal Division, Family Law Division, Probate and Guardianship Division, and the Juvenile Division. There are six (6) subdivisions within the Circuit Criminal Division.

## THE JUDICIARY

Palm Beach County is fortunate to have a judiciary that is highly respected by the community. A Palm Beach County Bar Association survey taken this year showed that the 767 attorneys who responded feel that the county's judiciary does a satisfactory to excellent job 84 percent of the time.

The judiciary is headed by the Chief Judge who is elected by the other judges in the County to serve for a year. Richard . Oftedal was elected to the post this year.

The judiciary is divided into several divisions that handle particular cases. Below is a listing of the divisions that handle criminal cases, along with their presiding judges.

### **CIRCUIT COURT**

#### FAMILY DIVISION DOMESTIC SUBDIVISION

HON. KATHLEEN J. KROLL  
HON. JORGE LABARGA  
HON. JOHN L. PHILLIPS  
HON. STEPHEN A. RAPP

#### JUVENILE SUBDIVISION

HON. HUBERT R. LINDEY  
HON. RICHARD B. BURK  
HON. RONALD V. ALVAREZ

CRIMINAL DIVISION

HON. VIRGINIA GAY BROOME  
HON. MARVIN U. MOUNTS,  
JR.  
HON. HOWARD C. BERMAN  
HON. ROGER B. COLTON  
HON. EDWARD A. GARRISON  
HON. KAREN L. MARTIN

TRIAL DIVISION

HON. WALTER N. COLBATH  
JR.  
HON. MARY E. LUPO

**COUNTY COURT**

CRIMINAL DIVISION

HON. NELSON E. BAILEY  
HON. CORY J. CIKLIN  
HON. SUSAN R. LUBITZ  
HON. ELIZABETH T. MAASS  
HON. ROBERT V. PARKER  
HON. ROBERT S. SCHWARTZ

SENIOR JUDGES

HON. HOWARD H.  
HARRISON, JR.  
HON. EDWARD RODGERS

**WEST COUNTY  
COURTHOUSE**

HON. MICHAEL D. MILLER

**SOUTH COUNTY  
COURTHOUSE**

HON. LUCY C. BROWN  
HON. BARRY M. COHEN  
HON. STEPHEN M. COHEN  
HON. EDWARD H. FINE  
HON. JOHN D. WESSEL

**NORTH COUNTY  
COURTHOUSE**

HON. WILLIAM A. BOLLINGER

**CRIMINAL JUSTICE  
COMPLEX**

HON. JEFFREY L. COLBATH  
HON. NANCY PEREZ

PUBLIC DEFENDER  
HON. RICHARD JORANDBY

The Office of the Public Defender provides legal representation to indigent defendants after being appointed by the Court. The Public Defender provides services in approximately 50,000 cases a year.

Richard L. Jorandby, the Public Defender for the Fifteenth Judicial Circuit, is an elected Constitutional officer of the State of Florida. He has held this office since 1972 and set a high standard for the provision of quality legal representation to the indigent population of Palm Beach County.

The Office staff consists of 93 Assistant Public Defenders who are all members of the Florida Bar. The staff is divided into seven (7) major divisions: Capital, Felony, County, Appellate, Juvenile, Mental Health, and the Division of Comprehensive Alternatives.

The main office is located in the Criminal Justice Building in

downtown West Palm Beach. The satellite offices in Palm Beach County are located in Delray Beach, Palm Beach Gardens, Gun Club Road (the Main Detention Center), and Belle Glade. The prison extension office is located in Gainesville close to Florida State Prison to provide assistance to inmates and their families.

APPELLATE DIVISION

FELONY DIVISION

CAPITAL DIVISION

MISDEMEANOR  
DIVISION

JUVENILE DIVISION

MENTAL HEALTH  
DIVISION

INTAKE DIVISION AT  
THE MAIN DETENTION  
FACILITY (GUN CLUB  
ROAD)

DIVISION OF  
COMPREHENSIVE  
ALTERNATIVES

ADMINISTRATION

INVESTIGATIVE  
DIVISION

TRAINING PROGRAM

CASE OPENING  
DIVISION

# STATE ATTORNEY

HON. BARRY KRISCHER

The Office of the State Attorney is a constitutional office with 90 attorneys and 120 support staff serving all of the Fifteenth Judicial Circuit in and for Palm Beach County, in four (4) offices located in West Palm Beach, Palm Beach Gardens, Delray Beach and Belle Glade.

State Attorney Barry E. Krischer was elected to office in November 1992 and was sworn in January 1993.

There are 13 divisions within the State Attorney's Office. Each are listed below.

CRIMES AGAINST  
CHILDREN DIVISION

JUVENILE DIVISION

APPEALS DIVISION

OFFICIAL  
CORRUPTION/  
ORGANIZED CRIME

INVESTIGATIVE  
DIVISION

FELONY DIVISION

MAJOR CRIMES UNIT

VICE UNIT

TRAFFIC HOMICIDE

INTAKE DIVISION

FIRST APPEARANCE

ECONOMIC CRIME

COUNTY COURT  
DIVISION

ADMINISTRATIVE  
DIVISION

BELLE GLADE, PALM  
BEACH GARDENS, AND  
DELRAY BEACH  
OFFICES



# CORRECTIONS IN PALM BEACH COUNTY

Providing an adequate number of corrections beds is a continuing challenge for jurisdictions nationwide, including Palm Beach County. The costs to operate a correctional facility are

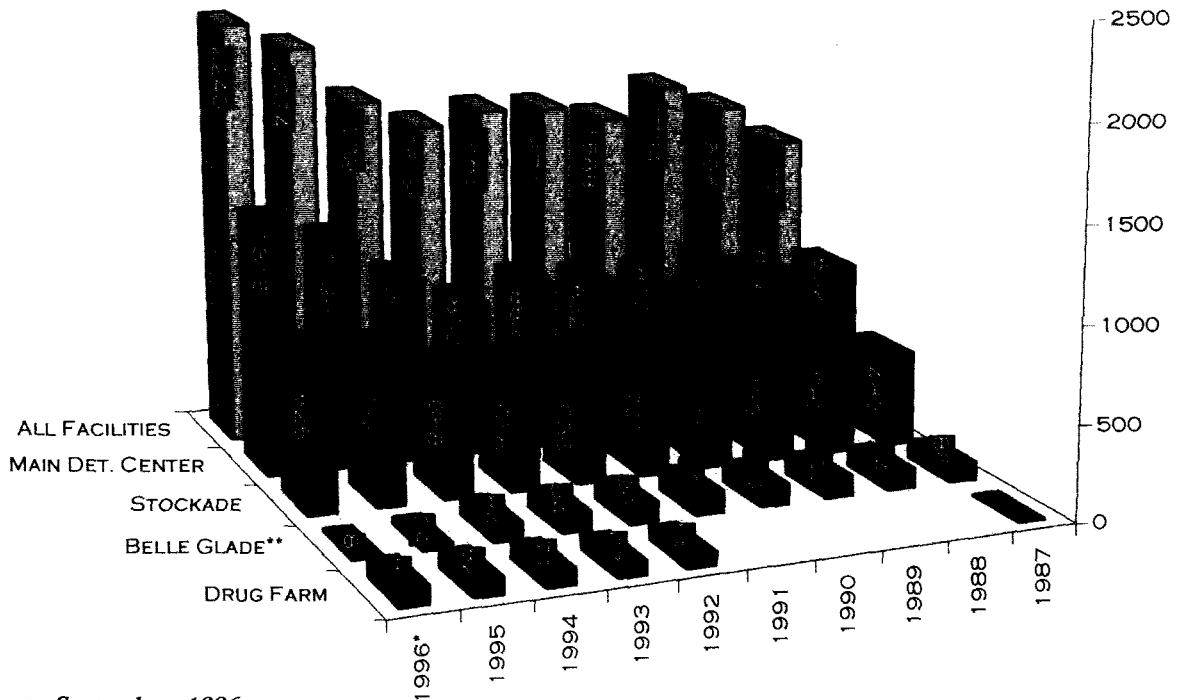
tremendous. The County's FY97 budget for corrections is close to \$67.5 million; \$47.3 million of which funds 850 staff positions.

In 1992 the County completed the construction of a 12 story wing on the Main Detention Center. The Belle Glade jail and the Drug Farm are currently undergoing major construction to expand their inmate capacity. These expansions are supposed to provide the County with an adequate number of corrections beds to last

through the year 2005.

Corrections officials have no control over who is sent to the County's jails. The jail population is controlled by the practices and policies set in place by local, state, and federal rules. Jurisdictions across the Country have set out in search of new and alternative methods of reducing the ever-growing number of inmates coming into their jail systems. One method is to provide alternatives to jail for offenders who qualify, such

PALM BEACH COUNTY CORRECTIONAL FACILITIES  
AVERAGE DAILY POPULATION  
DATA SOURCE: PALM BEACH COUNTY SHERIFF'S OFFICE, CORRECTIONS DIVISION



\*January to September, 1996.

\*\*Facility shutdown on March 1995 for construction; all but booking moved to Stockade

as electronic monitoring, house arrest, weekend jail, and work-release programs. The County has all of these already in place. Another method is to look at the ways in which inmates are being sent to the jail, i.e., look at local policies and practices, such as the time the inmates spends in jail pending case activity.

The CJC plays an instrumental role in assessing the impact of criminal justice system policies and practices on the County's jail population through the Corrections Task Force which also sits as the Public Safety Coordinating Council (a statutorily mandated body).

Corrections in Palm Beach County is the responsibility of the Sheriff. The operating budget of the Sheriff's Office is approved by the Board of County Commissioners each fall for the fiscal year beginning October 1. Funds necessary to provide the assigned law enforcement, corrections, and related support functions of the office are generated from property taxes levied by the Board. In an attempt to recoup some funds, the County enacted an option passed by the 1996 Legislature allowing local jail administrators to charge inmates for their

meals. Inmates in the County's correctional facilities now pay \$2 per day for their meals. In the first 22 day of enacting this fee \$23,712 was collected.

Sheriff Charles McCutcheon is responsible for operating four (4) facilities: the Main Detention Center, the Stockade Detention Facility, the Belle Glade Detention Facility, and the Drug Farm. Col. Steve Lasley oversees the operations of the Corrections Division and reports directly to Sheriff McCutcheon.

Full occupancy for these facilities, if all beds were staffed and operational when construction is completed, would amount to 3,146 total beds (Main Detention Center 1,798; the Stockade 944; the Drug Farm 144 and the Belle Glade Facility 260).

## MAIN DETENTION CENTER

The Main Detention Center is part of the Criminal Justice Complex centrally located in the County in West Palm Beach. It includes several courtrooms, Clerk, State Attorney and Public Defender Offices, a psychological resident position for the Mental

Health Center, and the Sheriff's Office central administrative complex.

This maximum security facility houses pretrial adult male detainees, a limited number of county sentenced adult males (trustees) who perform custodial and food preparation activities and those pretrial and sentenced females who require medical and/or psychological isolation.

The jail facility consists of three (3) towers referred to as the East, West, and South Towers. The East and West Towers are each six (6) stories and were completed in 1983. The South Tower is 12 stories and was completed in 1992. This facility is the most populated of all the County's correctional facilities. It costs \$80 per day to house an inmate in this facility.

In 1995 the 12th floor was opened to house the increasing number of juveniles being tried as adults in Circuit Court. This juvenile population has averaged about 45 inmates per day. Only six (6) years ago the average daily juvenile population was less than 12.

In 1992 construction was completed on the facility, adding a 12 story wing to the existing facility.

With this expansion the total capacity of the facility is 1,798.

As of November 1996, four (4) of the 12 floors are neither opened nor staffed. The decision to open a floor does not come lightly, due to the financial resources needed. It costs over \$2.5 million per floor per year for staffing, not to mention other increased operating costs.

## STOCKADE DETENTION FACILITY

The County Stockade is located one-mile East of State Road 7 on Southern Boulevard in West Palm Beach on a 20 acre compound adjacent to the South Florida Fairgrounds. The compound consists of 15 single story dorms, the oldest of which was completed in 1958. It costs about \$59 per day to house an inmate in this facility.

The Stockade is primarily a minimum/medium security complex which houses pretrial adult male and female detainees, and county sentenced adult males and females.

Since March 1995 the facility has had to house offenders from the Belle

Glade Facility which is undergoing construction.

## BELLE GLADE DETENTION FACILITY

The Belle Glade Detention Facility is located in the rural area of the County's most western municipality. The facility includes branch offices for the Clerk of the Court, the State Attorney, the Public Defender, and the Judiciary. This facility serves as the primary booking facility in the western region of the County covering the Cities of Pahokee, South Bay, and Belle Glade. It consists of one three-story structure completed in 1983. It costs about \$78 per day to house an inmate in this facility.

The jail is a maximum security facility which houses pretrial adult male and female detainees arrested in the Glades area. Pretrial juvenile females being prosecuted as adults, as well as a limited number of County sentenced adult males and females, who perform custodial and food preparation activities, reside there.

Construction began in March of 1995 to expand this facility to 256 beds. The site had a preconstruction

capacity of 104 beds. The facility has transferred all but its 16 bed booking functions to the Stockade during this construction period, which is scheduled to be completed during 1996.

## DRUG FARM

Long-time Palm Beach County Sheriff Richard P. Wille, who retired in February 1995 after 17 years of service, recognized the futility of 'locking-up' drug addicted offenders who would be returned to society in a short period of time with no treatment or rehabilitation. The majority of these people are motivated to engage in criminal activity because of their drug addiction. Sheriff Wille recognized that the only way to decrease the recidivism rate was to alter the behavior patterns of those individuals committing criminal acts.

He located a program in Amity, Arizona and modeled its long-term treatment component, which had successfully reduced the recidivism rate of its residents. In 1991, using two (2) trailers, existing staff, and leased property, he established Florida's first county-run drug farm. The Drug Farm moved to a

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renovated sugar barracks and has a capacity of 136 beds.

In 1995, the County broke ground and dedicated the new Richard P. Wille Substance Abuse Recovery Facility on the grounds adjacent to the Belle Glade Detention Facility to house the expanded operations of the Drug Farm. When the facility is complete it will have a population capacity of 144 inmates.

This is not a traditional correctional facility. It provides intensive substance abuse treatment managed by military discipline in a four (4) phase program which includes drug education, intensive treatment/strict military discipline, halfway house, and after care. Initially, this facility held both male and female inmates, but staffing and logistical concerns necessitated the female component being transferred in September 1994 to the County Stockade where it remains.

It costs about \$90 per day to house an inmate in this facility.

# ATTACHMENT A

1996 Criminal Justice Commission Meetings								
Public Safety Coordinating Council- County Ordinance Review Sub.	Public Safety Coordinating Council	Courts Task Force Alternative Courts Workgroup	Law Enforcement Planning Council	Crime Prevention Task Force Auto Theft Prevention Subcommittee	Countywide Public Safety Communications Committee	Anti-Drug Abuse Act Grant Coordinating Committee	Criminal Justice Commission-Executive Committee	Criminal Justice Commission
6-Feb-96	29-Jan-96	5-Feb-96	1-Feb-96	12-Jan-96	26-Jan-96	15-Feb-96	12-Feb-96	25-Jan-96
25-Apr-96	4-Mar-96	5-Mar-96	7-Mar-96		15-Mar-96	11-Apr-96	11-Mar-96	26-Feb-96
13-Jun-96	15-Apr-96	21-May-96	20-Jun-96	7-Jun-96	7-Jun-96	2-Oct-96	13-May-96	25-Mar-96
30-Jun-96	1-Jul-96	26-Sep-96	1-Aug-96	2-Aug-96	2-Aug-96	23-Oct-96	8-Jul-96	22-Apr-96
13-Aug-96	2-Jul-96	7-Nov-96	5-Dec-96	13-Sep-96	13-Sep-96		12-Aug-96	28-May-96
12-Dec-96	20-Nov-96						09-Sep-96	24-Sep-96
							14-Oct-96	28-Oct-96
							11-Nov-96	25-Nov-96
								16-Dec-96
Seed Policy Board	Weed Policy Board	Weed and Seed Steering Committee					HSPA/CJC Public Safety Committee	Probation Advisory Board
11-Jan-96	4-Jan-96	18-Jan-96					18-Mar-96	17-Jan-96
8-Feb-96	1-Feb-96	15-Feb-96					8-Apr-96	27-Mar-96
14-Mar-96	7-Mar-96	21-Mar-96					22-Apr-96	8-Apr-96
11-Apr-96	4-Apr-96	8-Apr-96					6-May-96	8-May-96
9-May-96	2-May-96	16-May-96					20-May-96	12-Jun-96
13-Jun-96	6-Jun-96	20-Jun-96					22-Jul-96	28-Aug-96
11-Jul-96	3-Jul-96	18-Jul-96					19-Sep-96	
8-Aug-96	1-Aug-96	15-Aug-96						
12-Sep-96	5-Sep-96	19-Sep-96						
10-Oct-96	3-Oct-96	17-Oct-96						
14-Nov-96	7-Nov-96	21-Nov-96						
12-Dec-96	5-Dec-96	19-Dec-96						